# IN THE UNITED STATES COURT OF FEDERAL CLAIMS

Ideker Farms, Inc.; Lynn and Elaine Binder, Todd and April Binder, and Tyler and Valerie Binder; Richard Binder, Dustin Binder, and Darwin Binder dba Midwest Grain Co.; Eddie Drewes, Robert W. Drewes Revocable Trust, Rita K. Drewes Revocable Trust, and David Drewes, individually and dba Drewes Farms, Inc.; Patrick Newlon dba Newlon Farms, Inc.; David Newlon dba D Double N Farms, Inc.: Jason Taylor and Brad Taylor dba H.B.J. Farms, Inc.; Lyle Hodde dba Hodde & Sons Limited Partnership; Gerald Schneider dba Buffalo Hollow Farms, Inc.; Steve Cunningham, Trustee of the Doris J. Cunningham and Steven K. Cunningham Declaration of Trust; Gail Cunningham dba Cunningham Farms, Inc.; Charles and Connie Garst, individually and dba Garst Farms, Inc.; Ron and Mary Schneider; Scott and Susan Olson; Tevan Markt and Tom Markt dba T&T Farms. Inc.: Leo Ettleman: David and Kimberly Sieck; Arthur and Diane Sieck; Aaron Luce dba Aaron Luce Farm Company; Bryce Andersen dba Andersen Family Farms, Midwest Investments, LLC, Andersen Farms, Inc. and Engra Andersen; Brett Derr dba Lyle Derr Farm Co.; Brandon Roup dba Roup Farms, LLC; William and Sharon Sheldon, individually and dba Sheldon-Frederick, LLC; Patrick and Angela Sheldon; James Group dba Triple G Farms Partnership; Philip and Charla Graves; Harry Larson dba L&H Investments, Inc.; Rickey Gillenwater dba Young Farms, Inc.; Dennis Erickson dba Erickson Farms, Inc.: Wavne Johnson, Trustee of the Robert Stoxen Trust; Mark Poulosky; Bruce and Leisa Biermann, Trustees of the Biermann Living Trust; Leslie Albrecht dba L&E Farms General Partnership; Dennis and Betty Reagan, Trustees of the Dennis and Betty Reagan Trust; Shane and Billie Reagan; Dennis Hendrickson, Trustee of the Dennis and Patricia Hendrickson Family Trust; Darin Hendrickson; Douglas Johnson dba Johnson Ag, Inc. and Johnson Farms, Inc.; Douglas Johnson,

Case No.: 1:14-cv-00183-NBF

Craig Johnson and David Johnson dba DCD Farms; Brian and Kelly Johnson dba KMJ Farms, Inc.; Richard Lee, Richard Lee, Jr. and Janice Lee Bucman; Edward and Diane Foral; John Tyson dba Tyson's Inc.; James Gerking dba Entire Recycling, Inc.; John D. Whetstine; John R. and Virginia Whetstine, individually and dba Whetstine Farms, Inc.; Gary Schemmel and Robert Schemmel: Lance Schuler, Trustee of the Joan Schuler Revocable Trust; Lanny and Ramona Frakes; L. Bret Broderson dba Broderson Farms, Inc.; Kevin Brummond; Stanley Griffin dba Griffin Farms Partnership; Richard Archer; Paul Dailey; Robert Olson and Mike Olson; Steve Marlatt dba Marlatt Brothers, LLC; Thomas Marlatt dba Marlatt Farms, LLC; Golden Triangle Energy, LLC; Jeff and Melinda Holstine; Dale and Marcina Holstine; Lynn Handy dba Handy Farms, Inc.; James Olson dba James L. Olson Farms, Inc.; Mike Lyons dba Lyons Enterprises, Inc. and K&M Lyons, Inc.; Doug Lyons dba Lyons Farms, Inc.; Neale and Laura Shaner, individually and dba Shaner Family Farm, Ltd.; Neale Shaner, Trustee of the G. Neale Shaner Titleholder Trust: Jeff Shaner dba Neale Farms, Inc. and C.E.M. Shaner Farms, LLC; Gerhardt Thompson dba T&T Trucking, Inc.; Randy and Sharon Thompson; Daniel Rohde; Timothy Gregerson dba G&G Bottom Farms, LLC; Emanuel Weber dba Weber Farms, Inc.; John and Edna Burch dba NotByLuck, LLC; Glenn Payne; Delores Payne dba DK Payne Investments, Ltd.; Rodney and Jill Finnell dba R&J Finnell Farms, LLC; Rick and Rebecca Jones; Warren and Peggy Jones; Brit Liljedahl dba Sabel Farms, Inc.; Kenneth Munsterman and Bobby Munsterman dba Munsterman Brothers; Evan Copsey dba Copsey Farms; David Meyerkorth; Doug Shirley dba Triangle Enterprises, Inc.; Duane and Jolee Craig; Mike Foley; A. Douglas Kwikkel dba Royal Rock Investments, LLC; Larry Elliott; Timothy Lee; Marvin Green Trustee of the Alma Green Trust: Susanne Richardson Teel, as Trustee of the Susanne Richardson Teel Trust; Walter and Beverly Lydick dba Lydick Family Farms, LLC; Nancy Kirkholm dba Grainbelt Farms, LLC; Mike Storm dba Omaha Nation Farms, LLC; Nick Storm dba Storm Farms, LLC; Timothy Gilmore; William Douglas Gilmore; Wendell and Virginia Hinkle, Trustees of the Wendell and Virginia Hinkle Living Trust; Dennis Connealy; Quentin and Jill Connealy; Theodore Connealy; David and Elizabeth Brainard; Ralph Phelps, Trustee of the Ralph L. Phelps and Janice K. Phelps Trust; Phil Peters: George R. Ruwwe, Trustee of the George R. Ruwwe Revocable Living Trust; Scott McCann, individually and dba Lakeshore Grill, LLC; Tom Cady; Rickey Barnes; John Walton dba J&C Walton Investments, Ltd.; Greg Rother; Brian and Florence Stevenson; Harbor 671 Association; David Anderson; Bradley Kurtz dba KZ Farms, Inc.; Kent Jackson; Scott Rouse, Trustee of the Scott Rouse Trust: Curtis W. Clark. Trustee of the Clark Family Trust; Gary and Shirley Keck; Dennis and Linda Jordan; William Ewing dba EBIZ, Inc. dba Whiskey Rebellion; Joe and Gail Cluck; Willis Armbrust; Larry and Kay McKinzie; Larry McKinzie, Trustee of the Irvin Bence Trust; Bradley Verzani; David and Beth Harding; Kenneth W. Reeder; Dennis and Beth Saunders; Gary Wayne Jackson; Vonna Jean Johnson; Loren L. Chapin and John L. Chapin; Loren L. and Rosamond Chapin; Loren Chapin, Trustee of the L.D. Chapin Estate, LLC; John and Gloria Weiss, Trustees of the John G. and Gloria C. Weiss Trust; Peter and Joyce Grotzinger; Larry and Betty Moyer; Joyce Graybill; Lawrence and Marilyn Wirth; David Jones; Big Lake Improvement Association, Inc.; Galen and Jody Curtis; Cameron and Sharon Pope; Harvey Palmer; Robert Corio; John and Judy Forsen; Scott Phipps; Scott Navinskey; J.D. and Margaret Euler; Paul and Rebecca Derks; Michael and Rosemary Wheeler; Richard Poland, Trustee of the Richard N. Poland Revocable Living Trust; Bryce and Jamie Poland; Harry and Lenna Fredericksen; Gregory Albert Smith; Jeffrey Stephen Longval; Steven Svoboda; Judy Stephens; Ray and Sondra Sorensen; Richard L. Schepler, Jr.: John and Shirley Taylor; Jim and Diana Harris; Charles and Patti Bohlen dba Bohlen's Farm Service, Inc.; Dennis Carlson dba

Tob-Isle, Inc.; Lloyd and Estella Christmas; William Dailey; Brent Hayes; Blake Himmelwright dba JLM Farms & River Partners, LLC; Larry and Donette Jackson dba Blodgett Farms, LLC; Mark Jones dba Lazy J Farms, Inc.; Rodney McElroy; Van Newell dba Newell River Farms, Inc.; Gary Olson dba Gary E. Olson Farms, Inc.; Jon Olson dba Jon C. Olson Farms, Inc.; Steve Olson dba Steve Olson Farms, Inc.; Bret Pettit dba Pettit Farms, Inc.; Tim Stewart; Paul Wenninghoff dba Wenninghoff Enterprises, LLC; Roger and Grace Wipf; Duane Johnson; Dan Lederman; James and Sharon Forney; Tracy Barnes; Franklin and Cheryl Salter; Jason Salter; Anthony Salter; Gloria Breckenridge; Randy L. and Patricia Olson; Michael and Shelle Aberle; Robert Adkins, Jr., Robert Adkins, Sr. and Ken Adkins dba Robert Adkins & Sons Part.; Larry and Cheryl Angold and Jessica Angold-Sass; Gregg Baker; Arlene Barlow; Greg and Yvette Bavendick; Elinor Beaver dba Beaver Farms, Inc.; Tony and Belinda Belohlavek; Lance Belohlavek; Patricia and LaMoure Besse; Mark Betts; Jerry Bier; Randy and Wanda Blomker; John and Cynthia Boesch; Mark Bogucki dba K&LMB, LLC; Rodney Boll; Donald Brothers; James and Alicia Chrastil dba Finders Keepers Real Estate, LLC and Finders Keepers, LLC; Dan Cimpl; Sean Cleary dba Cleary Farms, Inc.; Gerald and Georgia Couture; Richard Danker; Heath Deal and Jessica Paxton; Kathleen DeRoos; Larry and Sheryl Dickens; John Doty, individually and dba Penny Street Farms, Inc.; Lori Flaten; Matthew and Carolyn Fonder; Floyd and Betty Foreman dba Maaske Farms; Richard Frost dba Frost Farms, Inc.; Matthew Fulford dba Southwest Contracting, Inc.; John Galaska; Robert Geiger dba BECC, Inc., Geiger, LLC and Geiger Land Co.; David and Karen Gerdes; Beverly Giesenhagen: James Goodman: Mary Grundman: Dana and Madonna Guenthner; David Hansen dba H&H Farms: Nita Harmes. Trustee of the Nita Harmes Revocable Trust; Scott and Bonnie Harris; Violet Harris; Michael Heger; Michael Henningsen dba Henningsen Construction, Inc.; Michael and Vicki Hilbert; George and Patricia

Hildebrandt; Greg Hillig; David and Karen Hogue, as Trustees of the Karen G. Hogue Trust; Brad and Lynette Hopfauf; Adam Hoyt; Dan and Dale Ann Hoyt; Del Husz dba Husz Farm Corp and K&J Husz, Inc.; Ernest and Cleo Ibach; Mike and Jolaine Ibach; Stuart and Berdene Ivesdal; Aaron Johansen dba A&G Farms, LLC and Riverbottom Farms, LLC; Andrew Johansen; Anthony Johansen: Steve Johansen: Jeffrey Jonson; Richard and Carolyn Jorgensen; Pat Keslar dba Future Motels, Inc. dba Nebraska City Super 8; Karol King, Partner on behalf of KAR Farms; Julia and Marmer King, Jr.; Marc and Tammy Klein; Judith and Herbert Knadler, Jr.; Treva Knop; Michael and Kerri Krutz; Ronald Lammert dba Lammert Farms, Inc.; Clayton and Judy Lang; Claude Lang, Jr.; Clarice Lang, by her attorney-in-fact Clayton Lang; Cary Lang; Clayton and Coriene Maier; Adam Malcom; Judy and Peter Masset; Corey McIntosh and Tina Popson; Corey McIntosh dba Rockford Farms, Inc.; Lyle McIntosh; Thomas and Linda McIntosh; John and Joanne Metz; Dennis Meyer; Jared Meyerkorth, Tenant for M-3 Farms, Inc. and Reed Gebhards; Rick and Patricia Meyerkorth; Rick Meyerkorth dba M-3 Farms, Inc.; Keith and JacQuetta Monroe; Daniel Morgan; Dave Moritz and Eric Moritz dba Capsco Entertainment, Capsco Products, Inc., Capsco Properties, Marina Bay, LLC, Moritz Sport & Marine, The Pier Bar & Grill and Southport Marina; James and Carla Nahkunst; the Nebraska Board of Educational Lands and Funds: Scott and Sherri Neis: Michael Newton: Earl and Patricia Norris: Steve Norris as representative of Remelt Industries, Inc.; Michael Odegaard; James Olsen, dba JP Olsen Farms, LLC; Omaha Tribe of Nebraska; Richard Ottenbacher; John Otto; Robert and Jane Paul; Doug and Kim Paxton; Richard and Elaine Payne dba Payne Valley Farms, LLC; Thomas Peterson and Nancy Henry; Danny Privratsky and Melodee Grenz; John Quinn; Victor Ramirez; John Rand, individually and dba Riverside Farms, Ltd.; Bradley Rathbun; Myrnice Reimer; Darrell Rief dba Rief Bros.; Leslie Robbins dba Crossroads Real Estate Development, LLC and Crossroads

Storage, LLC; Jerome Rodgers; Marlin and Ardys Roseland; Robert Roth; Steve Roth dba Roth, Inc. and BCR Properties, Ltd. Partnership; Jay Ruf dba Holt County Farms, LLC; Jonathan Russell; Paul Saathoff dba Sidebottom Farms, Inc.; Bruce and Debra Samuelson; Ronald Sargent; Dale Sargent; Merrill Sargent; Merle and Robin Scheiber; John Schmidt; Kenneth and Jan Schnack; Daniel Sieck; Evan Sieck; Terry Small dba Lake Port Farms; Gary and Susan Smith; Roger Smith dba RC Farms, Inc.; Randy and Kristine Spears; Glen Stenzel, Trustee of the Berniece V. Stenzel Trust; Rogers Strickland; Darren Suchy; Robert Tamisiea dba R&A Investments, Inc., Romeo Family Holdings, Inc. and Rocking R Farms, Inc.; Betty Treat dba Treat Farm Partners; Stacy and Melanie (Su-Lin) Tschider; George Turcotte; Larry Ulrich dba Ulrich Farms; Anne Vogel Eichenholz and Debra Vogel Fisher, dba Vogel Farms, Inc.; James and Catherine Volk; Kevin and Sandra Walker; Lawrence and Susan Weiand; Sherry Wiese dba Leeka Farms, Inc. and WeeSee-Leeka Farm, JV; Roland Wiedrich; Randall Williams; Robert Williams, as Trustee of the Vern Williams Trust; Winnebago Tribe of Nebraska; Michael Woltemath, individually and dba RR9 Farms, Inc.; Robert Woltemath dba Hi-Tech Farms, Inc. and Woltemath Farms, Inc.; and Carol Woods,

Plaintiffs,

v.

UNITED STATES OF AMERICA,

Defendant.

## FIRST-AMENDED COMPLAINT

## NATURE OF THE CLAIM

1. Plaintiffs bring their claims for a taking of their land and other property without just

compensation, by means of a significant and deliberate departure by the U.S. Army Corps of

Engineers ("the Corps" or "Corps") from its decades-old policies and practices regarding the management of the Missouri River ("the River"), including its management of the Missouri River Mainstem Reservoir System ("the System") and the Missouri River Bank Stabilization and Navigation Project ("BSNP"). Specifically, in order to restore habitat of certain native species in the Missouri River Basin ("the Basin"), the Corps departed from its longstanding management policies and practices when it knew that the direct, natural, probable and foreseeable result of that departure would be increasingly frequent and severe flooding of Plaintiffs' land and property.

2. The Corps foresaw that its departure from its longstanding policies and practices would result in a severe invasion of Plaintiffs' property, appropriating Plaintiffs' rights therein, by effectively imposing flowage easements on Plaintiffs' property.

3. As a direct, natural, probable and foreseeable result of the Corps' departure from its flood-control policies and procedures, some Plaintiffs' lands have been subjected to flooding during 6 of the last 8 years. These floods have been atypical; recurring; and of unprecedented severity, duration and location. These floods have substantially impacted and destroyed Plaintiffs' land and property, depriving them of its use and enjoyment for extended periods of time and, in some cases, permanently. All Plaintiffs' lands are subject to recurring flooding, as well as heightened risk of flooding.

4. But for the Corps' departure from its longstanding flood-control policies and procedures, most if not all of this flooding would not have occurred at all. To the extent that any flooding would have occurred under the Corps' prior policies and practices, it would have been de minimus.

5. The Corps' departure from its policies and procedures was part of a multi-year plan whose purpose was to appropriate a benefit for the public; namely, to protect at-risk or endangered fish and wildlife, to restore fish and wildlife habitat purportedly lost as a result of the Corps' prior flood-control projects, and to preserve wetlands in the Basin.

6. The Corps foresaw that its departure from the status quo ante would result in frequent overflow of the River and devaluing of Plaintiffs' private property, sacrificing Plaintiffs' land and other property for that public purpose, and made public statements to that effect.

7. The flooding caused by the Corps' changed policies and practices imposed a severe burden on Plaintiffs' land and other property, profoundly disrupting and interfering with Plaintiffs' reasonable, investment-backed expectations regarding the intended and customary use of that land and other property.

8. Historically, the federal government had expressly encouraged and incentivized farming and economic development in the Basin, *inter alia*, by undertaking and committing to provide flood control. The instant Plaintiffs reasonably relied on the Corps' decades-old policies and practices in managing the River, which prioritized flood control, and collectively invested billions of dollars and tremendous efforts in establishing and maintaining their land and other property for its intended and customary use.

9. The Corps has not obtained flowage easements, through contract or inverse condemnation. Neither has the Corps offered Plaintiffs just compensation for the benefit that it has appropriated for public use. Nonetheless, the Corps has explained to farmers living along the River that, in order to restore fish and wildlife, "everyone would have to do their part," and that "[y]our part is to move out of the floodplain and don't live there."

10. The Corps' policies and practices have sacrificed Plaintiffs' land and other property, without compensation, for the public benefit.

#### JURISDICTION AND VENUE

11. This Complaint states causes of action for taking of property and flowage easements without just compensation in violation of the Fifth Amendment to the United States Constitution. The Court has jurisdiction over this action under 28 U.S.C. § 1491(a).

12. Venue is proper in the United States Court of Federal Claims pursuant to 28 U.S.C.§ 1491(a).

### PARTIES

#### **Plaintiffs**

13. The Plaintiffs are farmers who own and/or operate farms in the Basin; individuals who reside and/or operate businesses in the Basin; or corporations, partnerships, trusts or other legal entities that own and/or operate businesses in the Basin.

14. The Plaintiffs were farmers who own and/or operate farms in the Basin; individuals who reside and/or operate businesses in the Basin; or corporations, partnerships, trusts or other legal entities that own and/or operate businesses in the Basin.

15. Plaintiff Ideker Farms, Inc., was deprived of the use and enjoyment of its land in Holt County, Missouri, due to a taking by flooding in in 2007, 2008, 2010, 2011, 2013 and 2014.

16. Plaintiffs Lynn and Elaine Binder, Todd and April Binder, and Tyler and Valerie Binder, were deprived of the use and enjoyment of their land in Atchison and Holt Counties, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

17. Plaintiffs Richard Binder, Dustin Binder and Darwin Binder, dba Midwest Grain Co., were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

18. Plaintiffs Eddie Drewes, Robert W. Drewes Revocable Trust, Rita K. Drewes Revocable Trust and David Drewes, individually and dba Drewes Farms, Inc., were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

19. Plaintiff Patrick Newlon, dba Newlon Farms, Inc., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2008, 2010 and 2011.

20. Plaintiff David Newlon, dba D Double N Farms, Inc., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2008, 2010 and 2011.

21. Plaintiffs Jason Taylor and Brad Taylor, dba H.B.J. Farms, Inc., were deprived of the use and enjoyment of their land in Doniphan County, Kansas, and Richardson County, Nebraska, due to a taking by flooding in 2007, 2008, 2010 and 2011.

22. Plaintiff Lyle Hodde, dba Hodde & Sons Limited Partnership, was deprived of the use and enjoyment of his land in Fremont County, Iowa, and Atchison County, Missouri, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2012.

23. Plaintiff Gerald Schneider, dba Buffalo Hollow Farms, Inc., was deprived of the use and enjoyment of his land in Doniphan County, Kansas, due to a taking by flooding in 2007, 2008, 2010, 2011, 2013 and 2014.

24. Plaintiff Steve Cunningham, Trustee of the Doris I. Cunningham and Steven K. Cunningham Declarations of Trust, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

25. Plaintiff Gail Cunningham, dba Cunningham Farms, Inc., was deprived of the use and enjoyment of her land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

26. Plaintiffs Charles and Connie Garst, individually and dba Garst Farms, Inc., were deprived of the use and enjoyment of their land in Atchison County, Missouri, due to a taking by flooding in 2008, 2010 and 2011.

27. Plaintiffs Ron and Mary Schneider were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2010, 2011, 2013 and 2014.

28. Plaintiffs Scott and Susan Olson were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011 and 2014.

29. Plaintiffs Tevan Markt and Tom Markt, dba T&T Farms, Inc., were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2011.

30. Plaintiff Leo Ettleman was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2011.

31. Plaintiffs David and Kimberly Sieck were deprived of the use and enjoyment of their land in Mills County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

32. Plaintiffs Arthur and Diane Sieck were deprived of the use and enjoyment of their land in Pottawattamie County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

33. Plaintiff Aaron Luce, dba Aaron Luce Farm Company, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

34. Plaintiff Bryce Andersen, dba Andersen Family Farms; Midwest Investments, LLC; Andersen Farms, Inc. and Engra Andersen, was deprived of the use and enjoyment of his land in Dakota County, Nebraska, due to a taking by flooding in 2011.

35. Plaintiff Brett Derr, dba Lyle Derr Farm Co., was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2013.

36. Plaintiff Brandon Roup, dba Roup Farms, LLC, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

37. Plaintiffs William and Sharon Sheldon, individually and dba Sheldon-Frederick, LLC, were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2011 and 2014.

38. Plaintiffs Patrick and Angela Sheldon were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2011 and 2014.

39. Plaintiff James Group, dba Triple G Farms Partnership, was deprived of the use and enjoyment of his land in Cass County, Nebraska, and Mills and Fremont Counties, Iowa, due to a taking by flooding in 2008, 2010 and 2011.

40. Plaintiffs Philip and Charla Graves were deprived of the use and enjoyment of their land in Holt and Atchison Counties, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

41. Plaintiff Harry Larson, dba L&H Investments, Inc., was deprived of the use and enjoyment of his land in Nemaha County, Nebraska, due to a taking by flooding in 2008, 2010 and 2011.

42. Plaintiff Rickey Gillenwater, dba Young Farms, Inc., was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

43. Plaintiff Dennis Erickson, dba Erickson Farms, Inc., was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2011.

44. Plaintiff Wayne Johnson, Trustee of the Robert Stoxen Trust, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2007, 2010, 2011 and 2014.

45. Plaintiff Mark Poulosky was deprived of the use and enjoyment of his land in Dixon County, Nebraska, due to a taking by flooding in 2011.

46. Plaintiffs Bruce and Leisa Biermann, Trustees of the Biermann Living Trust, were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

47. Plaintiff Leslie Albrecht, dba L&E Farms General Partnership, was deprived of the use and enjoyment of her land in Dakota County, Nebraska, due to a taking by flooding in 2011.

48. Plaintiffs Dennis and Betty Reagan, Trustees of the Dennis E. and Betty E. Reagan Trust, were deprived of the use and enjoyment of their land in Platte County, Missouri, due to a taking by flooding in 2008 and 2011.

49. Plaintiffs Shane and Billie Reagan were deprived of the use and enjoyment of their land in Buchanan and Platte Counties, Missouri, due to a taking by flooding 2008 and 2011.

50. Plaintiff Dennis Hendrickson, Trustee of the Dennis and Patricia Hendrickson Family Trust, was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2011.

51. Plaintiff Darin Hendrickson was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2011.

52. Plaintiff Douglas Johnson, dba Johnson Ag, Inc. and Johnson Farms, Inc., was deprived of the use and enjoyment of his land in Doniphan County, Kansas, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2013.

53. Plaintiffs Douglas Johnson, Craig Johnson and David Johnson, dba DCD Farms, were deprived of the use and enjoyment of their land in Doniphan County, Kansas, due to a taking by flooding in 2007, 2008, 2011 and 2013.

54. Plaintiffs Brian and Kelly Johnson, dba KMJ Farms, Inc., were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2007, 2011 and 2013.

55. Plaintiffs Richard Lee, Richard Lee, Jr. and Janice Lee Bucman, were deprived of the use and enjoyment of their land in Buchanan and Platte Counties, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

56. Plaintiffs Edward and Diane Foral were deprived of the use and enjoyment of their land in Atchison and Holt Counties, Missouri, due to a taking by flooding in 2011, 2013 and 2014.

57. Plaintiff John Tyson, dba Tyson's Inc., was deprived of the use and enjoyment of his land in Washington County, Nebraska, due to a taking by flooding in 2010, 2011 and 2014.

58. Plaintiff James Gerking, dba Entire Recycling, Inc., was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2011.

59. Plaintiff John D. Whetstine was deprived of the use and enjoyment of his land in Doniphan County, Kansas, due to a taking by flooding in 2010 and 2011.

60. Plaintiffs John R. and Virginia Whetstine, individually and dba Whetstine Farms, Inc., were deprived of the use and enjoyment of their land in Doniphan County, Kansas, due to a taking by flooding in 2007, 2008, 2010 and 2011.

61. Plaintiffs Gary Schemmel and Robert Schemmel were deprived of the use and enjoyment of their land in Fremont County, Iowa, and Nemaha County, Nebraska, due to a taking by flooding in 2008, 2010, 2011 and 2013.

62. Plaintiff Lance Schuler, Trustee of the Joan Schuler Revocable Trust, was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2010 and 2011.

63. Plaintiffs Lanny and Ramona Frakes were deprived of the use and enjoyment of their land in Buchanan and Platte Counties, Missouri, due to a taking by flooding in 2008, 2010 and 2011.

64. Plaintiff L. Bret Broderson, dba Broderson Farms, Inc., was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

65. Plaintiff Kevin Brummond was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

66. Plaintiff Stanley Griffin, dba Griffin Farms Partnership, was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2008, 2010 and 2011.

67. Plaintiff Richard Archer was deprived of the use and enjoyment of his land in Monona County, Iowa, due to a taking by flooding in 2011.

68. Plaintiff Paul Dailey was deprived of the use and enjoyment of his land in Union County, South Dakota, due to a taking by flooding in 2011.

69. Plaintiffs Robert Olson and Mike Olson were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011.

70. Plaintiff Steve Marlatt, dba Marlatt Brothers, LLC, was deprived of the use and enjoyment of his land in Buchanan County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

71. Plaintiff Thomas Marlatt, dba Marlatt Farms, LLC, was deprived of the use and enjoyment of his land in Buchanan County, Missouri, due to a taking by flooding in 2011.

72. Plaintiff Golden Triangle Energy, LLC, was deprived of the use and enjoyment of its land in Holt County, Missouri, due to a taking by flooding in 2011.

73. Plaintiffs Jeff and Melinda Holstine were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

74. Plaintiffs Dale and Marcina Holstine were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

75. Plaintiff Lynn Handy, dba Handy Farms, Inc., was deprived of the use and enjoyment of her land in Fremont County, Iowa, due to a taking by flooding in 2011.

76. Plaintiff James Olson, dba James L. Olson Farms, Inc., was deprived of the use and enjoyment of his land in Monona and Woodbury Counties, Iowa, due to a taking by flooding in 2011.

77. Plaintiff Mike Lyons, dba Lyons Enterprises, Inc. and K&M Lyons, Inc., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2008, 2011 and 2014.

78. Plaintiff Doug Lyons, dba Lyons Farms, Inc., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2011.

79. Plaintiffs Neale and Laura Shaner, individually and dba Shaner Family Farm, Ltd., were deprived of the use and enjoyment of their land in Washington County, Nebraska, due to a taking by flooding in 2011 and 2014.

80. Plaintiff Neale Shaner, Trustee of the G. Neale Shaner Titleholder Trust, was deprived of the use and enjoyment of his land in Washington County, Nebraska, due to a taking by flooding in 2011 and 2014.

81. Plaintiff Jeff Shaner, dba Neale Farms, Inc. and C.E.M. Shaner Farms, LLC, was deprived of the use and enjoyment of his land in Washington County, Nebraska, due to a taking by flooding in 2010, 2011 and 2014.

82. Plaintiff Gerhardt Thompson, dba T&T Trucking, Inc., was deprived of the use and enjoyment of his land in Washington County, Nebraska, due to a taking by flooding in 2011.

83. Plaintiffs Randy and Sharon Thompson were deprived of the use and enjoyment of their land in Washington County, Nebraska, due to a taking by flooding in 2011.

84. Plaintiff Daniel Rohde was deprived of the use and enjoyment of his land in Dakota County, Nebraska, and Monona and Woodbury Counties, Iowa, due to a taking by flooding in 2011.

85. Plaintiff Timothy Gregerson, dba G&G Bottom Farms, LLC, was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2013.

86. Plaintiff Emanuel Weber, dba Weber Farms, Inc., was deprived of the use and enjoyment of his land in Doniphan County, Kansas, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2013.

87. Plaintiffs John and Edna Burch, dba NotByLuck, LLC, were deprived of the use and enjoyment of their land in Atchison County, Missouri, due to a taking by flooding in 2011.

88. Plaintiff Glenn Payne was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2011.

89. Plaintiff Delores Payne, dba DK Payne Investments, Ltd., was deprived of the use and enjoyment of her land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

90. Plaintiffs Rodney and Jill Finnell, dba R&J Finnell Farms, LLC, were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2011.

91. Plaintiffs Rick and Rebecca Jones were deprived of the use and enjoyment of their land in Nemaha County, Nebraska, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2013.

92. Plaintiffs Warren and Peggy Jones were deprived of the use and enjoyment of their land in Nemaha County, Nebraska, due to a taking by flooding 2007, 2008, 2010, 2011 and 2013.

93. Plaintiff Brit Liljedahl, dba Sabel Farms, Inc., was deprived of the use and enjoyment of his land in Harrison and Pottawattamie Counties, Iowa, and Washington County, Nebraska, due to a taking by flooding in 2010, 2011, 2013 and 2014.

94. Plaintiffs Kenneth Munsterman and Bobby Munsterman, dba Munsterman Brothers, were deprived of the use and enjoyment of their land in Platte County, Missouri, due to a taking by flooding in 2007 and 2011.

95. Plaintiff Evan Copsey, dba Copsey Farms, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

96. Plaintiff David Meyerkorth was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2011.

97. Plaintiff Doug Shirley, dba Triangle Enterprises, Inc., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2008, 2010, 2011 and 2014.

98. Plaintiffs Duane and Jolee Craig were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

99. Plaintiff Mike Foley was deprived of the use and enjoyment of his land in Doniphan County, Kansas, due to a taking by flooding in 2007, 2008, 2010 and 2011.

100. Plaintiff A. Douglas Kwikkel, dba Royal Rock Investments, LLC, was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2006, 2010, 2011 and 2014.

101. Plaintiff Larry Elliott was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

102. Plaintiff Timothy Lee was deprived of the use and enjoyment of his land in Platte County, Missouri, due to a taking by flooding in 2007, 2008 and 2011.

103. Plaintiff Marvin Green, Trustee of the Alma Green Trust, was deprived of the use and enjoyment of his land in Doniphan County, Kansas, due to a taking by flooding in 2008, 2010, 2011 and 2013.

104. Plaintiff Susanne Richardson Teel, Trustee of the Susanne Richardson Teel Trust, was deprived of the use and enjoyment of her land in Holt County, Missouri, due to a taking by flooding in 2011.

105. Plaintiffs Walter and Beverly Lydick, dba Lydick Family Farms, LLC, were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011.

106. Plaintiff Nancy Kirkholm, dba Grainbelt Farms, LLC, was deprived of the use and enjoyment of her land in Dakota County, Nebraska, due to a taking by flooding in 2011.

107. Plaintiff Mike Storm, dba Omaha Nation Farms, LLC, was deprived of the use and enjoyment of his land in Thurston County, Nebraska, due to a taking by flooding in 2011.

108. Plaintiff Nick Storm, dba Storm Farms, LLC, was deprived of the use and enjoyment of his land in Dakota County, Nebraska, due to a taking by flooding in 2011.

109. Plaintiff Timothy Gilmore was deprived of the use and enjoyment of his land in Doniphan County, Kansas, due to a taking by flooding in 2007, 2008, 2010 and 2011.

110. Plaintiff William Douglas Gilmore was deprived of the use and enjoyment of his land in Doniphan County, Kansas, due to a taking by flooding in 2007, 2008, 2010 and 2011.

111. Plaintiffs Wendell and Virginia Hinkle, Trustees of the Wendell and Virginia Hinkle Living Trust, were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2010, 2011 and 2013.

112. Plaintiff Dennis Connealy was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

113. Plaintiffs Quentin and Jill Connealy were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011.

114. Plaintiff Theodore Connealy was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

115. Plaintiffs David and Elizabeth Brainard were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011.

116. Plaintiff Ralph Phelps, Trustee of the Ralph L. Phelps and Janice K. Phelps Trust, was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2011.

117. Plaintiff Phil Peters was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2008, 2010 and 2011.

118. Plaintiff George R. Ruwwe, Trustee of the George R. Ruwwe Revocable Living Trust, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

119. Plaintiff Scott McCann, individually and dba Lakeshore Grill, LLC, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

120. Plaintiff Tom Cady was deprived of the use and enjoyment of his land in Washington County, Nebraska, due to a taking by flooding in 2011.

121. Plaintiff Rickey Barnes was deprived of the use and enjoyment of his land in Atchison and Holt Counties, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

122. Plaintiff John Walton, dba J&C Walton Investments, Ltd., was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

123. Plaintiff Greg Rother was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2009, 2010, 2011 and 2014.

124. Plaintiffs Brian and Florence Stevenson were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011.

125. Plaintiff Harbor 671 Association was deprived of the use and enjoyment of its land in Burt County, Nebraska, due to a taking by flooding in 2011.

126. Plaintiff David Anderson was deprived of the use and enjoyment of his land in Harrison and Monona Counties, Iowa, due to a taking by flooding in 2011.

127. Plaintiff Bradley Kurtz, dba KZ Farms, Inc., was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2008, 2010 and 2011.

128. Plaintiff Kent Jackson was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

129. Plaintiff Scott Rouse, Trustee of the Scott Rouse Trust, was deprived of the use and enjoyment of his land in Andrew County, Missouri, due to a taking by flooding in 2010 and 2011.

130. Plaintiff Curtis W. Clark, Trustee of the Clark Family Trust, was deprived of the use and enjoyment of his land in Doniphan County, Kansas, due to a taking by flooding in 2007, 2008, 2010 and 2011.

131. Plaintiffs Gary and Shirley Keck were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

132. Plaintiffs Dennis and Linda Jordan were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

133. Plaintiff William Ewing, dba EBIZ, Inc. dba Whiskey Rebellion, was deprived of the use and enjoyment of his land in Buchanan County, Missouri, due to a taking by flooding in 2011.

134. Plaintiffs Joe and Gail Cluck were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

135. Plaintiff Willis Armbrust was deprived of the use and enjoyment of his land in Washington County, Nebraska, due to a taking by flooding in 2011.

136. Plaintiff Larry and Kay McKinzie were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2008 and 2011.

137. Plaintiff Larry McKinzie, Trustee of the Irvin Bence Trust, was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2008 and 2011.

138. Plaintiff Bradley Verzani was deprived of the use and enjoyment of his land in Dixon County, Nebraska, due to a taking by flooding in 2011.

139. Plaintiffs David and Beth Harding were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011 and 2014.

140. Plaintiff Kenneth W. Reeder was deprived of the use and enjoyment of his land in Buchanan County, Missouri, due to a taking by flooding in 2011.

141. Plaintiffs Dennis and Beth Saunders were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

142. Plaintiff Gary Wayne Jackson was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

143. Plaintiff Vonna Jean Johnson was deprived of the use and enjoyment of her land in Burt County, Nebraska, due to a taking by flooding in 2011.

144. Plaintiffs Loren Chapin and John Chapin were deprived of the use and enjoyment of their land in Platte County, Missouri, due to a taking by flooding in 2010 and 2011.

145. Plaintiffs Loren and Rosamond Chapin were deprived of the use and enjoyment of their land in Platte County, Missouri, due to a taking by flooding in 2011.

146. Plaintiff Loren Chapin, Trustee of the L.D. Chapin Estate, LLC, was deprived of the use and enjoyment of his land in Platte County, Missouri, due to a taking by flooding in 2008 and 2011.

147. Plaintiffs John and Gloria Weiss, Trustees of the John G. and Gloria C. Weiss Trust, were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2011.

148. Plaintiffs Peter and Joyce Grotzinger were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

149. Plaintiffs Larry and Betty Moyer were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2011.

150. Plaintiff Joyce Graybill was deprived of the use and enjoyment of her land in Washington County, Nebraska, due to a taking by flooding in 2010 and 2011.

151. Plaintiffs Lawrence and Marilyn Wirth were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

152. Plaintiff David Jones was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011 and 2014.

153. Plaintiff Big Lake Improvement Association, Inc. was deprived of the use and enjoyment of its land in Holt County, Missouri, due to a taking by flooding in 2011.

154. Plaintiffs Galen and Jody Curtis were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

155. Plaintiffs Cameron and Sharon Pope were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2011.

156. Plaintiff Harvey Palmer was deprived of the use and enjoyment of his land in Sarpy County, Nebraska, due to a taking by flooding in 2011 and 2014.

157. Plaintiff Robert Corio was deprived of the use and enjoyment of his land in Union County, South Dakota, due to a taking by flooding in 2011.

158. Plaintiffs John and Judy Forsen were deprived of the use and enjoyment of their land in Washington County, Nebraska, due to a taking by flooding in 2011.

159. Plaintiff Scott Phipps was deprived of the use and enjoyment of his land in Harrison County, Iowa, due to a taking by flooding in 2011.

160. Plaintiff Scott Navinskey was deprived of the use and enjoyment of his land in Platte County, Missouri, due to a taking by flooding in 2010 and 2011.

161. Plaintiffs J.D. and Margaret Euler were deprived of the use and enjoyment of their land in Doniphan County, Kansas, due to a taking by flooding in 2011.

162. Plaintiffs Paul and Rebecca Derks were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2008, 2010, 2011, 2013 and 2014.

163. Plaintiffs Michael and Rosemary Wheeler were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

164. Plaintiff Richard Poland, Trustee of the Richard N. Poland Revocable Living Trust, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

165. Plaintiffs Bryce and Jamie Poland were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2011.

166. Plaintiffs Harry and Lenna Fredericksen were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2011.

167. Plaintiff Gregory Albert Smith was deprived of the use and enjoyment of his land in Atchison County, Kansas, due to a taking by flooding in 2011.

168. Plaintiff Jeffrey Stephen Longval was deprived of the use and enjoyment of his land in Woodbury County, Iowa, due to a taking by flooding in 2011.

169. Plaintiff Steven Svoboda was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

170. Plaintiff Judy Stephens was deprived of the use and enjoyment of her land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

171. Plaintiffs Ray and Sandra Sorensen were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

172. Plaintiff Richard L. Schepler, Jr. was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2011.

173. Plaintiffs John and Shirley Taylor were deprived of the use and enjoyment of their land in Doniphan County, Kansas, and Holt County, Missouri due to a taking by flooding in 2007, 2008, 2010 and 2011.

174. Plaintiffs Jim and Diana Harris were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2011.

175. Plaintiffs Charles and Patti Bohlen, dba Bohlen's Farm Service, Inc., were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2011.

176. Plaintiff Dennis Carlson, dba Tob-Isle, Inc., was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

177. Plaintiffs Lloyd and Estella Christmas were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

178. Plaintiff William Dailey was deprived of the use and enjoyment of his land in Union County, South Dakota, due to a taking by flooding in 2011.

179. Plaintiff Brent Hayes was deprived of the use and enjoyment of his land in Woodbury County, Iowa, due to a taking by flooding in 2011.

180. Plaintiff Blake Himmelwright, dba JLM Farms & River Partners, LLC, was deprived of the use and enjoyment of his land in Pratt County, Kansas, due to a taking by flooding in 2011.

181. Plaintiffs Larry and Donette Jackson, dba Blodgett Farms, LLC, were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2010, 2011, 2013 and 2014.

182. Plaintiff Mark Jones, dba Lazy J Farms, Inc., was deprived of the use and enjoyment of his land in Richardson County, Nebraska, due to a taking by flooding in 2011.

183. Plaintiff Rodney McElroy was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2011.

184. Plaintiff Van Newell, dba Newell River Farms, Inc., was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

185. Plaintiff Gary Olson, dba Gary E. Olson Farms, Inc., was deprived of the use and enjoyment of his land in Dakota County, Nebraska, due to a taking by flooding in 2011.

186. Plaintiff Jon Olson, dba Jon C. Olson Farms, Inc., was deprived of the use and enjoyment of his land in Dakota County, Nebraska, due to a taking by flooding in 2011.

187. Plaintiff Steve Olson, dba Steve Olson Farms, Inc., was deprived of the use and enjoyment of his land in Dakota County, Nebraska, due to a taking by flooding in 2011.

188. Plaintiff Bret Pettit, dba Pettit Farms, Inc., was deprived of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

189. Plaintiff Tim Stewart was deprived of the use and enjoyment of his land in Dakota County, Nebraska, due to a taking by flooding in 2011.

190. Plaintiff Paul Wenninghoff, dba Wenninghoff Enterprises, LLC, was deprived of the use and enjoyment of his land in Sarpy County, Nebraska, due to a taking by flooding in 2010, 2011 and 2014.

191. Plaintiffs Roger and Grace Wipf were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011.

192. Plaintiff Duane Johnson, dba Johnson Acres, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

193. Plaintiff Dan Lederman was deprived of the use and enjoyment of his land in Union County, South Dakota, due to a taking by flooding in 2011.

194. Plaintiffs James and Sharon Forney were deprived of the use and enjoyment of their land in Stanley County, South Dakota, due to a taking by flooding in 2011.

195. Plaintiff Tracy Barnes was deprived of the use and enjoyment of her land in Atchison County, Missouri, due to a taking by flooding in 2011.

196. Plaintiffs Franklin and Cheryl Salter were deprived of the use and enjoyment of their land in Harrison County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011, 2013 and 2014.

197. Plaintiff Jason Salter was deprived of the use and enjoyment of his land in Harrison County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011, 2013 and 2014.

198. Plaintiff Anthony Salter was deprived of the use and enjoyment of his land in Harrison County, Iowa, and Burt County, Nebraska, due to a taking by flooding in 2007, 2008, 2010, 2011, 2013 and 2014.

199. Plaintiff Gloria Breckenridge was deprived of the use and enjoyment of her land in Burt County, Nebraska, due to a taking by flooding in 2011.

200. Plaintiffs Randy L. and Patricia Olson were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011.

201. Plaintiffs Michael and Shelle Aberle were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

202. Plaintiffs Robert Adkins, Jr., Robert Adkins, Sr. and Ken Adkins, dba Robert Adkins & Sons Part., were deprived of the use and enjoyment of their land in Mills and Pottawattamie Counties, Iowa, due to a taking by flooding in 2011, 2012 and 2014.

203. Plaintiffs Larry and Cheryl Angold, and Jessica Angold-Sass, were deprived of the use and enjoyment of their land in Platte County, Missouri, due to a taking by flooding in 2008, 2010 and 2011.

204. Plaintiff Gregg Baker was deprives of the use and enjoyment of his land in Burt County, Nebraska, due to a taking by flooding in 2011.

205. Plaintiff Arlene Barlow was deprived of the use and enjoyment of her land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

206. Plaintiffs Greg and Yvette Bavendick were deprived of the use and enjoyment of their land in Morton County, North Dakota, due to a taking by flooding in 2011.

207. Plaintiff Elinor Beaver, dba Beaver Farms, Inc., was deprived of the use and enjoyment of her land in Burt County, Nebraska, due to a taking by flooding in 2011.

208. Plaintiffs Tony and Belinda Belohlavek, and Lance Belohlavek, were deprived of the use and enjoyment of their land in Morton County, North Dakota, due to a taking by flooding in 2011.

209. Plaintiffs Patricia and LaMoure Besse were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

210. Plaintiff Mark Betts was deprived of the use and enjoyment of his land in Buchanan County, Missouri, due to a taking by flooding in 2011.

211. Plaintiff Jerry Bier was deprived of the use and enjoyment of his land in Morton County, North Dakota, due to a taking by flooding in 2011.

212. Plaintiffs Randy and Wanda Blomker were deprived of the use and enjoyment of their land in Washington County, Nebraska, due to a taking by flooding in 2011.

213. Plaintiffs John and Cynthia Boesch were deprived of the use and enjoyment of their land in Pottawattamie County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011, 2013 and 2014.

214. Plaintiff Mark Bogucki, dba K&LMB, LLC, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

215. Plaintiff Rodney Boll was deprived of the use and enjoyment of his land in Morton County, North Dakota, due to a taking by flooding in 2011.

216. Plaintiff Donald Brothers was deprived of the use and enjoyment of his land in Harrison County, Iowa, due to a taking by flooding in 2011.

217. Plaintiffs James and Alicia Chrastil, dba Finders Keepers Real Estate, LLC and Finders Keepers, LLC, were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2011.

218. Plaintiff Dan Cimpl was deprived of the use and enjoyment of his land in Charles Mix County, South Dakota, due to a taking by flooding in 2011.

219. Plaintiff Sean Cleary, dba Cleary Farms, Inc., was deprived of the use and enjoyment of his land in Carroll County, Missouri, due to a taking by flooding in 2007 and 2011.

220. Plaintiffs Gerald and Georgia Couture were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

221. Plaintiff Richard Danker was deprived of the use and enjoyment of his land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

222. Plaintiffs Heath Deal and Jessica Paxton were deprived of the use and enjoyment of their land in Stanley, South Dakota, due to a taking by flooding in 2011.

223. Plaintiff Kathleen DeRoos was deprived of the use and enjoyment of her land in Burt County, Nebraska, due to a taking by flooding in 2011.

224. Plaintiffs Larry and Sheryl Dickens were deprived of the use and enjoyment of their land in Union County, South Dakota, due to a taking by flooding in 2011.

225. Plaintiff John Doty, individually and dba Penny Street Farms, Inc., was deprived of the use and enjoyment of his land in Harrison and Pottawattamie Counties, Iowa, due to a taking by flooding in 2010 and 2011.

226. Plaintiff Lori Flaten was deprived of the use and enjoyment of her land in Morton County, North Dakota, due to a taking by flooding in 2011.

227. Plaintiffs Matthew and Carolyn Fonder were deprived of the use and enjoyment of their land in Stanley County, South Dakota, due to a taking by flooding in 2011.

228. Plaintiffs Floyd and Betty Foreman, dba Maaske Farms, were deprived of the use and enjoyment of their land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

229. Plaintiff Richard Frost, dba Frost Farms, Inc., was deprived of the use and enjoyment of his land in Mills and Pottawattamie Counties, Iowa, due to a taking by flooding in 2008, 2010, 2011 and 2013.

230. Plaintiff Matthew Fulford, dba Southwest Contracting, Inc., was deprived of the use and enjoyment of his land in Washington County, Nebraska, due to a taking by flooding in 2011.

231. Plaintiff John Galaska was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2010 and 2011.

232. Plaintiff Robert Geiger, dba BECC, Inc., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

233. Plaintiff Robert Geiger, dba Geiger, LLC and Geiger Land Co., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

234. Plaintiffs David and Karen Gerdes were deprived of the use and enjoyment of their land in Stanley County, South Dakota, due to a taking by flooding in 2011.

235. Plaintiff Beverly Giesenhagen was deprived of the use and enjoyment of her land in Holt County, Missouri, due to a taking by flooding in 2010 and 2011.

236. Plaintiff James Goodman was deprived of the use and enjoyment of his land in Pottawattamie, Harrison, Fremont and Mills Counties, Iowa, due to a taking by flooding in 2007, 2008, 2010 and 2011.

237. Plaintiff Mary Grundman was deprived of the use and enjoyment of her land in Fremont County, Iowa, due to a taking by flooding in 2011.

238. Plaintiffs Dana and Madonna Guenthner were deprived of the use and enjoyment of their land in Morton County, North Dakota, due to a taking by flooding in 2011.

239. Plaintiffs David and Mason Hansen, dba H&H Farms, were deprived of the use and enjoyment of their land in Harrison and Pottawattamie Counties, Iowa, due to a taking by flooding in 2010, 2011 and 2014.

240. Plaintiff Nita Harmes, Trustee of the Nita Harmes Revocable Trust, was deprived of the use and enjoyment of her land in Atchison and Holt Counties, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

241. Plaintiffs Scott and Bonnie Harris were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

242. Plaintiff Violet Harris was deprived of the use and enjoyment of her land in Fremont County, Iowa, due to a taking by flooding in 2011.

243. Plaintiff Michael Heger was deprived of the use and enjoyment of his land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

244. Plaintiff Michael Henningsen, dba Henningsen Construction, Inc., was deprived of the use and enjoyment of his land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

245. Plaintiffs Michael and Vicki Hilbert were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

246. Plaintiffs George and Patricia Hildebrandt were deprived of the use and enjoyment of their land in Leavenworth County, Kansas, due to a taking by flooding in 2007, 2008, 2010 and 2011.

247. Plaintiff Greg Hillig was deprived of the use and enjoyment of his land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

248. Plaintiffs David and Karen Hogue, Trustees of the Karen G. Hogue Trust, were deprived of the use and enjoyment of their land in Ward County, North Dakota, due to a taking by flooding in 2011.

249. Plaintiffs Brad and Lynette Hopfauf were deprived of the use and enjoyment of their land in Morton County, North Dakota, due to a taking by flooding in 2011.

250. Plaintiff Adam Hoyt was deprived of the use and enjoyment of his land in Harrison County, Iowa, due to a taking by flooding 2010 and 2011.

251. Plaintiffs Dan and Dale Ann Hoyt were deprived of the use and enjoyment of their land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

252. Plaintiff Del Husz, dba Husz Farm Corp., was deprived of the use and enjoyment of his land in Fremont and Pottawattamie Counties, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

253. Plaintiff Del Husz, dba K&J Husz, Inc., was deprived of the use and enjoyment of his land in Fremont and Pottawattamie Counties, Iowa, due to a taking by flooding in 2008, 2010 and 2011.

254. Plaintiffs Ernest and Cleo Ibach were deprived of the use and enjoyment of their land in Morton County, North Dakota, due to a taking by flooding in 2011.

255. Plaintiffs Mike and Jolaine Ibach were deprived of the use and enjoyment of their land in Morton County, North Dakota, due to a taking by flooding in 2011.

256. Plaintiffs Stuart and Berdene Ivesdal were deprived of the use and enjoyment of their land in Morton County, North Dakota, due to a taking by flooding in 2011.

257. Plaintiff Aaron Johansen, dba A&G Farms, LLC and Riverbottom Farms, LLC, was deprived of the use and enjoyment of his land in Atchison, Buchanan and Holt Counties, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

258. Plaintiff Andrew Johansen was deprived of the use and enjoyment of his land in Richardson County, Nebraska, due to a taking by flooding in 2011.

259. Plaintiff Anthony Johansen was deprived of the use and enjoyment of his land in Richardson County, Nebraska, due to a taking by flooding in 2011.

260. Plaintiff Steve Johansen was deprived of the use and enjoyment of his land in Richardson County, Nebraska, due to a taking by flooding in 2011.

261. Plaintiff Jeffrey Jonson was deprived of the use and enjoyment of his land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

262. Plaintiffs Richard and Carolyn Jorgensen were deprived of the use and enjoyment of their land in Stanley County, South Dakota, due to a taking by flooding in 2011.

263. Plaintiff Pat Keslar, dba Future Motels, Inc., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2011.

264. Plaintiff Karol King, a Partner in KAR Farms, was deprived of the use and enjoyment of her land in Harrison County, Iowa, due to a taking by flooding in 2011.

265. Plaintiffs Julia and Marmer King, Jr. were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

266. Plaintiffs Marc and Tammy Klein were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

267. Plaintiffs Judith and Herbert Knadler, Jr. were deprived of the use and enjoyment of their land in Platte County, Missouri, due to a taking by flooding in 2011.

268. Plaintiff Treva Knop was deprived of the use and enjoyment of her land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

269. Plaintiffs Michael and Kerri Krutz were deprived of the use and enjoyment of their land in Atchison and Holt Counties, Missouri, due to a taking by flooding in 2008, 2010, 2011, 2012, 2013 and 2014.

270. Plaintiff Ronald Lammert, dba Lammert Farms, Inc., was deprived of the use and enjoyment of his land in Pottawattamie County, Iowa, due to a taking by flooding in 2008, 2010 and 2011.

271. Plaintiffs Clayton and Judy Lang were deprived of the use and enjoyment of their land in Atchison County, Missouri, and Nemaha County, Nebraska, due to a taking by flooding in 2011.

272. Plaintiff Claude Lang, Jr. was deprived of the use and enjoyment of his land in Atchison County, Missouri, and Nemaha County, Nebraska, due to a taking by flooding in 2011.

273. Plaintiff Clarice Lang, by her attorney-in-fact Clayton Lang, was deprived of the use and enjoyment of her land in Atchison County, Missouri, and Nemaha County, Nebraska, due to a taking by flooding in 2011.

274. Plaintiff Cary Lang was deprived of the use and enjoyment of his land in Atchison County, Missouri, and Nemaha County, Nebraska, due to a taking by flooding in 2011.

275. Plaintiffs Clayton and Coriene Maier were deprived of the use and enjoyment of their land in Morton County, North Dakota, due to a taking by flooding in 2011.

276. Plaintiff Adam Malcom was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

277. Plaintiffs Judy and Peter Masset were deprived of the use and enjoyment of their land in Morton County, North Dakota, due to a taking by flooding in 2011.

278. Plaintiffs Corey McIntosh and Tina Popson were deprived of the use and enjoyment of their land in Harrison County, Iowa, due to a taking by flooding in 2011, 2013 and 2014.

279. Plaintiff Corey McIntosh dba Rockford Farms, Inc. was deprived of the use and enjoyment of his land in Harrison County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011, 2013 and 2014.

280. Plaintiff Lyle McIntosh was deprived of the use and enjoyment of his land in Pottawattamie County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011, 2013 and 2014.

281. Plaintiffs Thomas and Linda McIntosh were deprived of the use and enjoyment of their land in Harrison County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011, 2013 and 2014.

282. Plaintiffs John and Joanne Metz were deprived of the use and enjoyment of their land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

283. Plaintiff Dennis Meyer was deprived of the use and enjoyment of his land in Morton County, North Dakota, due to a taking by flooding in 2011.

284. Plaintiff Jared Meyerkorth, Tenant for M-3 Farms, Inc. and Reed Gebhards, was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2010 and 2011.

285. Plaintiffs Rick and Patricia Meyerkorth were deprived of the use and enjoyment of their land in Atchison County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

286. Plaintiff Rick Meyerkorth, dba M-3 Farms, Inc., was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2011.

287. Plaintiffs Keith and JacQuetta Monroe were deprived of the use and enjoyment of their land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

288. Plaintiff Daniel Morgan was deprived of the use and enjoyment of his land in Platte County, Missouri, due to a taking by flooding in 2011.

289. Plaintiffs Dave Moritz and Eric Moritz, dba Capsco Entertainment, Capsco Products, Inc., Capsco Properties, Marina Bay, LLC, Moritz Sport & Marine, Southport Marina and The Pier Bar & Grill, were deprived of the use and enjoyment of their land in Burleigh and Morton Counties, North Dakota, due to a taking by flooding in 2011.

290. Plaintiffs James and Carla Nahkunst were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

291. Plaintiff the Nebraska Board of Educational Lands and Funds, an agency of Nebraska, was deprived of the use and enjoyment of its land in Burt, Cass, Cedar, Dakota, Dixon, Douglas, Nemaha, Otoe, Richardson, Sarpy and Washington County, Nebraska, due to a taking by flooding in 2008 and 2011.

292. Plaintiffs Scott and Sherri Neis were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

293. Plaintiff Michael Newton was deprived of the use and enjoyment of his land in Pennington County, South Dakota, due to a taking by flooding in 2011.

294. Plaintiffs Earl and Patricia Norris, individually, and Steve Norris as representative of Remelt Industries, Inc., were deprived of the use and enjoyment of their land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

295. Plaintiff Michael Odegaard was deprived of the use and enjoyment of his land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

296. Plaintiff James Olsen, dba JP Olsen Farms, LLC, was deprived of the use and enjoyment of his land in Burt and Washington Counties, Nebraska, due to a taking by flooding in 2011 and 2014.

297. Plaintiff the Omaha Tribe of Nebraska, a federally-recognized Native American Tribe, was deprived of the use and enjoyment of its land on the Tribe's reservation in northeast Nebraska and northwest Iowa, due to a taking by flooding in 2011.

298. Plaintiff Richard Ottenbacher was deprived of the use and enjoyment of his land in Morton County, North Dakota, due to a taking by flooding in 2011.

299. Plaintiff John Otto was deprived of the use and enjoyment of his land in Sarpy County, Nebraska, due to a taking by flooding in 2011.

300. Plaintiffs Robert and Jane Paul were deprived of the use and enjoyment of their land in Burt County, Nebraska, due to a taking by flooding in 2011.

301. Plaintiffs Doug and Kim Paxton were deprived of the use and enjoyment of their land in Hughes County, South Dakota, due to a taking by flooding in 2011.

302. Plaintiffs Richard and Elaine Payne, dba Payne Valley Farms, LLC, were deprived of the use and enjoyment of their land in Fremont County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2013.

303. Plaintiffs Thomas Peterson and Nancy Henry were deprived of the use and enjoyment of their land in Union County, South Dakota, due to a taking by flooding in 2011.

304. Plaintiffs Danny Privratsky and Melodee Grenz were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

305. Plaintiff John Quinn was deprived of the use and enjoyment of his land in Livingston County, Missouri, due to a taking by flooding in 2008, 2009, 2010, 2011, 2013 and 2014.

306. Plaintiff Victor Ramirez was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2011.

307. Plaintiff John Rand, individually and dba Riverside Farms, Ltd., was deprived of the use and enjoyment of his land in Harrison County, Iowa, due to a taking by flooding in 2010 and 2011.

308. Plaintiff Bradley Rathbun was deprived of the use and enjoyment of his land in Stanley County, South Dakota, due to a taking by flooding in 2011.

309. Plaintiff Myrnice Reimer was deprived of the use and enjoyment of her land in Holt County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

310. Plaintiff Darrell Rief, dba Rief Bros., was deprived of the use and enjoyment of his land in Harrison County, Iowa, due to a taking by flooding in 2010, 2011 and 2014.

311. Plaintiff Leslie Robbins, dba Crossroads Real Estate Development, LLC and Crossroads Storage, LLC, was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2011.

312. Plaintiff Jerome Rodgers was deprived of the use and enjoyment of his land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

313. Plaintiffs Marlin and Ardys Roseland were deprived of the use and enjoyment of their land in Stanley County, South Dakota, due to a taking by flooding in 2011.

314. Plaintiff Robert Roth was deprived of the use and enjoyment of his land in Sarpy County, Nebraska and Fremont County, Iowa, due to a taking by flooding in 2008, 2010 and 2011.

315. Plaintiff Steve Roth, dba Roth, Inc., was deprived of the use and enjoyment of his land in Fremont and Mills Counties, Iowa and Sarpy County, Nebraska, due to a taking by flooding in 2007, 2008, 2010 and 2011.

316. Plaintiff Steve Roth, dba BCR Properties, LP, was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2008, 2010 and 2011.

317. Plaintiff Jay Ruf, dba Holt County Farms, LLC, was deprived of the use and enjoyment of his land in Holt County, Missouri, due to a taking by flooding in 2010, 2011 and 2013.

318. Plaintiff Jonathan Russell was deprived of the use and enjoyment of his land in Atchison and Holt Counties, Missouri, due to a taking by flooding in 2007, 2008, 2009, 2010 and 2011.

319. Plaintiff Paul Saathoff, dba Sidebottom Farms, Inc., was deprived of the use and enjoyment of his land in Burt and Washington Counties, Nebraska, due to a taking by flooding in 2011.

320. Plaintiffs Bruce and Debra Samuelson were deprived of the use and enjoyment of their land in Holt County, Missouri, due to a taking by flooding in 2007, 2010 and 2011.

321. Plaintiff Ronald Sargent was deprived of the use and enjoyment of his land in Mills County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

322. Plaintiff Dale Sargent was deprived of the use and enjoyment of his land in Mills County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

323. Plaintiff Merrill Sargent was deprived of the use and enjoyment of his land in Mills County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

324. Plaintiffs Merle and Robin Scheiber were deprived of the use and enjoyment of their land in Stanley County, South Dakota, due to a taking by flooding in 2011.

325. Plaintiff John Schmidt was deprived of the use and enjoyment of his land in Morton County, North Dakota, due to a taking by flooding in 2011.

326. Plaintiffs Kenneth and Jan Schnack were deprived of the use and enjoyment of their land in Pottawattamie County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011, 2013 and 2014.

327. Plaintiff Daniel Sieck was deprived of the use and enjoyment of his land in Morton County, Iowa, due to a taking by flooding in 2011.

328. Plaintiff Evan Sieck was deprived of the use and enjoyment of his land in Pottawattamie and Mills Counties, Iowa, due to a taking by flooding in 2013 and 2014.

329. Plaintiff Terry Small dba Lake Port Farms was deprived of the use and enjoyment of his land in Monona and Woodbury Counties, Iowa, due to a taking by flooding in 2011.

330. Plaintiffs Gary and Susan Smith were deprived of the use and enjoyment of their land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

331. Plaintiff Roger Smith, dba RC Farms, Inc., was deprived of the use and enjoyment of his land in Harrison County, Iowa, due to a taking by flooding in 2011.

332. Plaintiffs Randy and Kristine Spears were deprived of the use and enjoyment of their land in Atchison County, Missouri, due to a taking by flooding in 2011.

333. Plaintiff Glen Stenzel, Trustee of the Berniece V. Stenzel Trust, was deprived of the use and enjoyment of his land in Atchison County, Missouri, due to a taking by flooding in 2006, 2010 and 2011.

334. Plaintiff Rogers Strickland was deprived of the use and enjoyment of his land in Platte County, Missouri, due to a taking by flooding in 2007, 2008, 2010 and 2011.

335. Plaintiff Darren Suchy was deprived of the use and enjoyment of his land in Morton County, North Dakota, due to a taking by flooding in 2011.

336. Plaintiff Robert Tamisiea, II, dba R&A Investments, Inc., Romer Family Holdings, Inc. and Rocking R Farms, Inc., was deprived of the use and enjoyment of his land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

337. Plaintiff Betty Treat, dba Treat Farm Partners, was deprived of the use and enjoyment of her land in Fremont County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

338. Plaintiffs Stacy and Melanie (Su-Lin) Tschider were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

339. Plaintiff George Turcotte was deprived of the use and enjoyment of his land in Mills County, Iowa, due to a taking by flooding in 2010 and 2011.

340. Plaintiff Larry Ulrich, dba Ulrich Farms, was deprived of the use and enjoyment of his land in Pottawattamie County, Iowa, due to a taking by flooding in 2010, 2011 and 2014.

341. Plaintiffs Anne Vogel Eichenholz and Debra Vogel Fisher, dba Vogel Farms, Inc., were deprived of the use and enjoyment of their land in Atchison County, Missouri and Nemaha County, Nebraska, due to a taking by flooding in 2010 and 2011.

342. Plaintiffs James and Catherine Volk were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2007 and 2011.

343. Plaintiffs Kevin and Sandra Walker were deprived of the use and enjoyment of their land in Monona County, Iowa, due to a taking by flooding in 2010 and 2011.

344. Plaintiffs Lawrence and Susan Weiand were deprived of the use and enjoyment of their land in Burleigh County, North Dakota, due to a taking by flooding in 2011.

345. Plaintiffs Roland and Dorine Wiedrich were deprived of the use and enjoyment of their land in Burleigh, North Dakota, due to a taking by flooding in 2011.

346. Plaintiff Sherry Wiese, dba Leeka Farms, Inc., was deprived of the use and enjoyment of her land in Fremont County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

347. Plaintiff Sherry Wiese, dba WeeSee-Leeka Farm JV, was deprived of the use and enjoyment of her land in Fremont County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

348. Plaintiff Randall Williams was deprived of the use and enjoyment of his land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

349. Plaintiff Robert Williams, Trustee of the Vern Williams Trust, was deprived of the use and enjoyment of his land in Pottawattamie County, Iowa, due to a taking by flooding in 2011.

350. Plaintiff the Winnebago Tribe of Nebraska, a federally-recognized Native American Tribe, was deprived of the use and enjoyment of its land in Thurston County, Nebraska and Woodbury County, Iowa – all within the boundaries of the Tribe's reservation – due to a taking by flooding in 2011.

351. Plaintiff Michael Woltemath, individually and dba RR9 Farms, Inc., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2011.

352. Plaintiff Robert Woltemath, dba Hi-Tech Farms, Inc. and Woltemath Farms, Inc., was deprived of the use and enjoyment of his land in Fremont County, Iowa, due to a taking by flooding in 2007, 2008, 2010, 2011 and 2014.

353. Plaintiff Carol Woods was deprived of the use and enjoyment of her land in Atchison County, Missouri, and Nemaha County, Nebraska, due to a taking by flooding in 2011.

### **Defendant**

354. The Defendant is the United States of America.

#### HISTORICAL BACKGROUND

## The Federal Government Undertook Flood Control to Induce People to Settle in the Basin and Invest in Farms and Other Businesses There, Promoting Economic Development

355. In early history, the River was prone to frequent flooding on a bi-annual basis, resulting in the creation and maintenance of riverine and floodplain habitats in cycles of erosion and deposition that continuously reshaped the channel and the floodplain.

356. To protect their land and property from destruction during such floods, early settlers and residents in the early 20<sup>th</sup> Century who lived along the River made the limited efforts that they could to contain the flooding of the River.

357. Under the Swamp Land Act of 1850, the federal government granted twelve states, including Missouri and Iowa, millions of acres of swamp and overflow lands for the purpose of reclaiming land for agricultural and other commercial development through construction of levees and drains. In the case of Missouri, after the land was granted to the state, the state subsequently sold portions of it to its citizens.

358. Migrants worked tirelessly to drain millions of square acres of swampland by the 1920s to farm cotton and other crops. To further consolidate their private efforts, landowners successfully petitioned county courts to form state-law authorized levee and drainage districts to tax themselves through benefit assessments, determined per-acre every year, to raise necessary funds for building levees and drainage systems along the River.

359. Until it passed the 1917 Flood Control Act, Congress considered flood control exclusively a local responsibility across the country. The federal government's involvement in flood control was motivated, in part, by concerns that local dam and levee projects might interfere with federal navigation priorities and that federal involvement could better avoid conflicting state priorities for flood control.

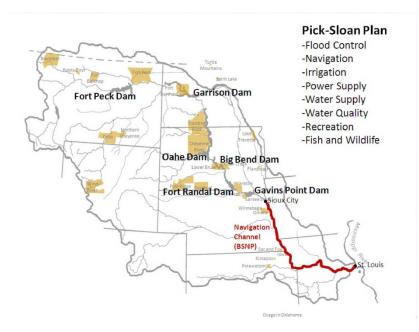
360. In 1929, the Corps turned its attention to flood control on the Missouri River and began comprehensive studies of the principal river basins in the watershed. Beginning in the 1930s, the federal government began constructing dams along the main stem of the River. Construction of the first dam, the Fort Peck Dam, commenced in 1933. Subsequent authorization by Congress in 1935 clarified that the purposes of construction were to provide flood control and enhance navigation.

361. Congress authorized even wider federal authority over flood control in the Flood Control Act of 1936, which declared floods a federal responsibility and established a national flood-control policy.

362. Following a major flood of the River in 1943, the Corps prepared a report to Congress proposing, *inter alia*, five additional major dams on the main stem of the River. Congress determined that it would be impossible to increase investment in and development of the Basin for agricultural, commercial and industrial purposes to the extent it desired without the federal government undertaking large-scale flood control projects to provide consistent and reliable protection from flooding.

363. With the Flood Control Act of 1944 ("FCA"), Congress authorized what became known as the "Pick-Sloan Plan." The Pick-Sloan Plan involved construction of a series of dams, reservoirs and levees along the River. It later authorized the BSNP to further aid in achieving those goals. The Pick-Sloan Plan was the product both of the Great Depression and the progressive conservation movement's belief that multiple-purpose water projects would stimulate growth in the arid West. The gospel of the progressive movement was that growth would follow the 'harnessing' of rivers.

364. The Corps' chart below shows the location of the six dams and reservoirs which were part of the Pick-Sloan Plan:



365. A key purpose of the Pick-Sloan Plan was to control flooding in the Basin in order to increase the population in the same and induce individuals to invest in agriculture and other forms of economic development there.

366. The Pick-Sloan Plan was conceived of as a joint venture between the government and private citizens. The government, recognizing that the unpredictable but frequent and widespread flooding of the River would forever limit private parties' willingness to invest in the Basin, determined to tame the River. The government's stated goal was to create a navigable river channel with habitable and profitable land in the Basin. Should they do this, through flood control and other measures, the government determined that private parties would be more enticed to settle in and invest capital in the area, leading to widespread economic gain for the region and the country.

367. In this respect, the Pick-Sloan Plan proved very successful. Over the next six decades, the government's flood control policies and practices opened the way for extensive development of the Basin, including the development of farming.

368. Given the causes of the River's pattern of bi-annual flooding and the existence of a braided, non-navigable river channel that would increase its flood-carrying capacity by promoting less lateral drainage from the River during high-water incidents, the Corps understood that it was necessary to manage the flow and drainage of the River in a manner that would promote bank stabilization and create a narrow and deep channel.

369. In order to manage the flow and drainage of the River to maximize flood control and enhance navigation, the Corps adopted long-term policies and procedures for managing the River that explicitly recognized the priority of flood control over the interests of fish and wildlife.

370. To provide flood control for the Basin, the Corps adopted policies and procedures that manipulated the storage and release of water in and from the System reservoirs on the upper River and constructed flow management structures that were designed: (a) to stabilize the banks, by protecting them from scouring, and (b) reduce peak flows and increase low flows of the River.

371. The Corps' original operational policies and procedures to provide flood control for the Basin were subsequently codified in a governing operation document known as the Missouri River Master Water Control Manual (hereinafter "Master Manual") in 1960. The policies and procedures of the 1960 Master Manual were carried over into the 1979 Master Manual, which remained in force until 2004. The Master Manual governed the Corps' policies, procedures, and operations in managing the River and its surrounding Basin. Eventually, the

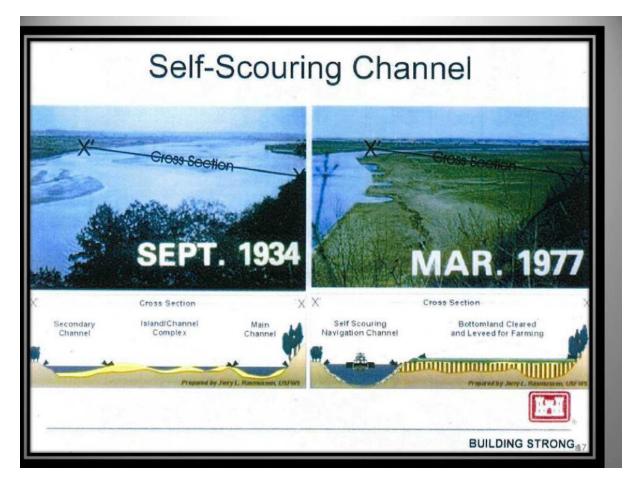
operational force of the Master Manual would be recognized by the courts. From its inception, however, the Corps considered the Master Manual both an embodiment of its adopted policy and an operational manual to be followed in practice and procedure.

372. The Corps' reservoir storage allocations and water release procedures in the Master Manual were determined from operational studies made on historical river flows and historical flood and drought events. The 1960 and 1979 Master Manuals required the Corps to keep storage in the reservoirs at or below certain prescribed levels during the year to ensure there was enough storage capacity to handle the predicted runoff and prevent flooding. The Corps understood that the lower it kept the storage levels, the better it was for flood control.

373. Along with and to facilitate flood control, the government embraced the idea of a "self-scouring navigation channel." To realize the goal of the Pick-Sloan Plan in encouraging development, the government needed to achieve two interrelated goals with respect to the River: controlling flooding and creating a navigable channel. A self-scouring channel was viewed as a means for achieving both. A self-scouring channel uses the controlled erosive forces of flowing water to scour the bottom of the river channel, rather than the river banks, stabilizing the banks while deepening the channel, both of which the Corps understood and embraced as conducive to flood control and to the creation of a navigable channel. A self-scouring channel also increased the flood carrying capacity of the River.

374. Below is a true and accurate depiction and cross-section of the "Self-Scouring Channel" that the Corps created by and through their policies and management practices. The depiction shows the River near Indian Cave State Park in Holt County, a short distance north of the farm owned by Plaintiff Ideker Farms, Inc., as shown in ¶¶ 491 and 497 below. The cross-section comparisons show this section of the River as it appeared in 1934, before the Corps

tamed the River, and then in 1977, after the Corps had created the self-scouring channel and the newly accreted land which could be farmed. This depiction and cross-section was prepared by the United States Fish & Wildlife Service ("FWS").



375. The channelization of the River for flood control not only disconnected the River from its natural floodplain by "dewatering" the side channels, sloughs and backwaters of the River, but also lowered groundwater tables. This lowering of the groundwater tables was critical to draining the land along the River to allow the development of the Basin, especially farming.

376. To further prevent flooding and to reinforce the self-scouring channel, the Corps also constructed various flow management structures, such as levees, wing dams and dikes, which prevent the destabilization or degradation of the river banks.

377. In a further effort to stabilize the river banks, the Corps straightened the River and eliminated the naturally-occurring "chutes" that diverted waters from the main channel, degraded the river banks, and increased flooding risks. The Corps understood that chutes were not conducive to flood control or to creating a navigable river and, therefore, that the chutes had to be eliminated if those goals were to be achieved.

378. The Corps also constructed a significant number of tributary reservoirs and levee projects, and specifically, agricultural levee projects built in individual units along the River. The levee structures were built with drainage structures to provide adequate internal drainage for agricultural development. The Corps viewed the reservoirs and levees as "operating to supplement each other . . . provid[ing] protection against floods equal to any of past record."

379. For decades, the Corps' flood control on the River was very effective. As the Corps would later state in the 2004 Master Manual, "Regulation provided by the System, augmented by upstream tributary reservoir storage, has virtually eliminated significant flood flows on the Missouri River in this reach."

# As Congress Planned, Farmers and Others Were Induced to Move to the Basin and Invest in Farmland and Other Economic Development in Reliance on Federal Flood Control

380. Congress recognized in 1944 that people would not adequately settle and invest in the Basin without the government offering the inducement of protection from flooding: "If human beings are going to live and carry on their daily activities in the fertile valleys of our rivers, their lives and property must be protected. Local inhabitants and returning soldiers must have a sense of security if they are going to live in peace, build permanent homes, and contribute their share to the national welfare. Moreover, industry cannot afford to venture into an area where overflow is expected annually, regardless of how attractive other conditions may be." 381. The government also recognized that its goals of promoting increased population and the development of agriculture and industry in the Basin might require sublimating competing interests in recreation or otherwise: "It is, for example, the view of the Bureau of Reclamation, that the waters of the River and its tributaries west of or entering above Sioux City are more useful to more people if utilized for domestic, agricultural, and industrial purposes than for navigation-improvement purposes. To the extent that these uses are competitive, domestic, agricultural, and industrial uses should have preference."

382. The government knew that flooding posed a serious risk to farming, limiting the willingness of farmers to invest further in developing the Basin, and chose to control flooding to promote farming because farming was deemed essential to the economic development of the Basin. Flood control was, therefore, given the highest priority in the Corps' river management decisions and was codified as such in the Master Manual.

383. Beginning in July 1948, the Secretary of Agriculture ordered an agricultural plan to be prepared that would integrate the activities of the Department relating to the development and utilization of lands in the Basin.

384. The agricultural program was prepared by a field committee of representatives of various bureaus and included an inventory of land and water conservation and development needs in the Basin based on past experience and investigation. The program created procedures to integrate land management with upstream engineering to be applied to problem areas for flood control, as well as to integrate the work of the Department of Agriculture with that of other federal agencies working in the Basin. It also recommended a greatly accelerated program for the Basin that would keep pace with the engineering phases of the Pick-Sloan Plan.

385. Specifically, the program was designed to create improvement measures on grassand cropland to reach all of the 582,000 farmers and ranchers then in the Basin and involved adoption of improved management and land use practices on 113 million acres of cropland, as well as the seeding of 20 million acres to grass and legumes for rotation of hay and pasture. The program also directed agricultural extension activities be intensified to assist rural farmers to make maximum use of land newly protected from floods by levees and drains, to make best use of electric power, to apply accelerated flood-reduction measures, and to adjust farming to new crops, new markets and new methods. Finally, it recommended special credit facilities to supplement private credit agencies in view of the expectation that farmers, ranchers and landowners would invest three to four dollars for every dollar of federal funds expended. In 1949, Harry Steele of the Bureau of Agricultural Economics estimated that 2 million acres in the Basin would be given protection from floods and another 3 million acres would benefit from new or improved drainage facilities.

386. All of these measures were designed to induce private investment in the area of development of land in the Basin for productive uses.

387. By the mid-1970s, 85 percent of the floodplain between Sioux City and the mouth of the River was intensively cropped.

388. As a result of the federal government's plan, as implemented by the Corps' policies and procedures, over 300,000 acres of River floodplain were converted to agricultural use, much of which previously had been fish and wildlife habitat and wetlands. And, in keeping with the federal government's plan, the River watershed now contains more than 170,000 square miles of farmland, which is roughly one-fourth of all the agricultural land in the United States. As the federal government had hoped, Corps management of the Basin, which prioritized flood

control and navigation, has led to over 12,000,000 people now living in the Basin, many of whom are farmers or people who rely on agriculture to make a living.

### THE GOVERNMENT'S POLICY SHIFT

## The Government and the Corps Have Become Increasingly Aware that Their Longstanding Policies and Practices Regarding Flood Control Are Having Detrimental Effects on the Environment and Certain Native Species

389. When the Pick-Sloan Plan was authorized in 1944 and the River dams were subsequently constructed, a premium was placed on controlling floods and on promoting regional economic and population growth. Like most federal government water projects, the dams on the Missouri River were authorized and built before the passage of modern environmental statutes such as the National Environmental Policy Act ("NEPA") (1969) and the Endangered Species Act ("ESA") (1973). In recent years, however, in light of this environmental legislation and general awareness of environmental issues, the Corps has changed tack, focusing on and prioritizing environmental restoration and programs that address environmental problems associated with existing flood control projects.

390. Between 1985 and October 1990, three species in the Basin – the interior least tern, the piping plover and the pallid sturgeon – were listed as "endangered species." In 1989, the Corps initiated its first study into the environmental impact associated with and resulting from the Corps' flood-control projects and operations commencing in 1944, and specifically, the effects of channelization.

391. As a result of the studies that it conducted between 1989 and 1990, and the advocacy efforts of various interest groups, the government began to recognize the adverse effects of channelization on certain endangered species in the floodplain of the Basin. Without periodic flooding of the Basin, fluctuating river levels and shallower and slower moving waters,

natural habitat for the pallid sturgeon, piping plover and least tern was depleted and natural breeding cycles were disrupted.

392. To encourage the Corps to change its policies and practices, environmental groups argued that, as a result of the government's flood-control policies, which necessarily eliminated fluctuating river levels, a shallow braided river channel, and bi-annual flooding, the natural breeding cycles of native fish and wildlife species, including endangered species, were disrupted and fish and wildlife habitat and wetlands were lost.

393. In support of their argument that the Corps' decades-old flood control projects and operations had adversely affected the Basin ecosystem, environmental groups pointed to the 2002 National Research Council's observation that "Mainstem Projects, as well as the Bank Stabilization and Navigation Project, with other developments in the basin [had] resulted in significant physical and hydrological changes and transformed the Missouri River ecosystem." The environmental groups urged the Corps to take the River back to its more natural state – to restore the River ecosystem to its pre-federal flood-control existence, favoring fish and wildlife interests.

394. Environmental groups asserted that the Corps' channelization and control of the lower River had significantly reduced the transport of nutrient-rich sediment that was vital to maintaining fish and wildlife habitat, resulting in the elimination of acres of such habitat for agriculture. They further asserted that, as a result of federal flood control efforts, 300,000 acres of the Missouri floodplain, home to 150 species of fish and 300 species of birds, were converted to agricultural land.

395. In 1992, the GAO issued a report to Congress recommending that the Corps change its priorities in managing the River. It recommended that the Corps give greater priority

to fish and wildlife and lesser priority to flood control. The Corps initially rejected that recommendation, asserting that such a change could not be made without additional congressional authorization because, under the FCA, it was bound to prioritize flood control. In taking that position, the Corps pointed to the statement of its Chief Engineer in 1957 in hearings before Congress in which he confirmed that the existing priorities, given the System purposes, had been used throughout the basic, long-range planning studies for the System since 1943. In addition, he confirmed to Congress that, while fish and wildlife were given consideration in the Corps' System projects and operations, they were necessarily lower in priority than flood control.

396. In 1999, Congress expanded the Corps' authorization for construction of the Missouri River Fish and Wildlife Mitigation Project ("the Mitigation Project"), as part of the Water Resources Development Act ("WRDA") of 1999.

397. The stated purposes of the Mitigation Project were to mitigate or compensate for fish and wildlife habitat that was lost as a result of the Corps' channelization of the River and to acquire, restore and preserve aquatic and terrestrial habitat on separate locations along the River in Nebraska, Iowa, Kansas and Missouri.

398. The authorization of the Mitigation Project required the Corps to acquire and develop habitat on land within the Basin and to obtain the necessary property rights, including flowage easements, over approximately 166,750 acres of land from private willing sellers or public interests.

399. The restoration was to be accomplished by reconstructing historic chutes and side channels, modifying existing dike structures, relocating levees, developing wetland areas, planting native grasses and trees, and managing the land and River for habitat purposes. The

plan also involved intentional periodic flooding of the Basin to allow nutrients from the floodplain to flow into the River, creating natural breeding areas for pallid sturgeon and encouraging sturgeon to reproduce more regularly.

400. As part of the Mitigation Project, the Corps began buying up some land in the Basin, but it never acquired close to its goal of 166,750 acres. Meanwhile, other developments led the Corps to change its policies and practices regarding flood control, even though it had not acquired necessary easements over or ownership of the land that would be affected.

401. In 2000, the United States Fish and Wildlife Service ("FWS") issued a Biological Opinion ("2000 BiOp"), recommending drastic changes to the management of the River. It recommended that the Corps depart from its prior policies and practices favoring flood control in order to protect and restore wildlife habitat. The purpose of these changes was to return the River to its more natural state in order to protect identified endangered species of fish and wildlife, to take back fish and wildlife habitat lost to agriculture and industry, and to preserve natural wetlands.

402. Specifically, the 2000 BiOp put forward the FWS's opinion that, in order to avoid jeopardizing the continued existence of the least tern, the piping plover, and the pallid sturgeon, it would be "necessary to: (a) implement flow (*i.e.*, variability, volume, timing, and temperature) enhancement with the goal of providing the hydrologic conditions necessary for species reproduction and recruitment; (b) implement a concurrent habitat restoration program with the goal of restoring habitat quality, quantity, and diversity so that the benefits of adequate dynamic natural river processes are restored; (c) conduct a comprehensive endangered species habitat and monitoring program to better characterize habitat use . . .; and (d) establish an adaptive

management framework to implement, evaluate, and modify the actions in response to variable river conditions, species responses, and increasing knowledge base."

403. The FWS BiOps required the Corps to create extensive new areas along the River of shallow-water and emergent sandbar habitat for the fish and wildlife.

404. As to flow enhancement, the FWS proposed that a spring rise and summer drawdown must be implemented from the Gavins Point Dam, as well as a spring release from the Fort Peck Dam. The FWS also determined that a "portion of the historic habitat base must be restored, enhanced and conserved in the riverine sections that will benefit the listed birds and fish." Additionally, it proposed the "unbalancing" of the upper three reservoirs to hold one reservoir low while maintaining one at average levels and another rising on a 3-year rotation. This proposed watershed change went against the Corps' prior flood-control prioritization, which required keeping all reservoir levels low and balanced annually so that, "in extremely high inflow years, the excess water is distributed among the three so that one reservoir does not carry the burden of storing the high runoff."

405. In the BiOp, the FWS admitted that, "[o]n the basis of priorities established in the Master Manual, between 1960 and 1986, flood control was the highest priority, and fish and wildlife and recreation were considered subservient to all other authorized project purposes." As the FWS stated, "the Master Manual has been the primary basis to guide day-to-day operational decisions." In the 2000 BiOp, the FWS explicitly recognized that "competing multipurpose demands (*e.g.*, navigation and flood control) may conflict with uniform or constrained peaking summer releases for terns and plovers in downstream areas. Operations for reservoir project purposes (*e.g.*, flood control) will often conflict with reservoir nesting habitat, as well as

downstream habitat because balancing System storage can conflict with uniform and constrained hydropower peaking summer releases."

406. The FWS, via the 2000 BiOp, along with various environmental groups, urged the government and the Corps to fund and begin work on ecosystem restoration or mitigation projects along the lower River. Specifically, it urged the government and the Corps to restore the River to its more natural state to give fish and wildlife greater priority and flood control lesser priority, and to take back agricultural land in the floodplain that had been converted from fish and wildlife habitat by the Corps' construction of the System and management of the River to provide flood control.

407. The Corps well understood the dramatic shift in River management that the 2000 BiOp laid out. According to the Corps, "[t]he [FWS] found in its 2000 Biological Opinion[,] and reaffirmed in its amended biological opinion [in 2003,] that lowering flows from Gavins Point Dam, by itself, will not provide all of the necessary shallow water habitat."

408. The Corps described the FWS strictures as demanding a "multi-faceted" approach involving a combination of reservoir operational changes, structural modifications, and non-structural actions, and it understood the strictures of the 2000 BiOp to require that shallow-water habitat "be restored through flow management, increasing the top width of the channel (widening), restoring chutes and side channels, manipulation of summer flows, or combinations thereof." Thus, the Corps understood that habitat construction and bimodal pulses (*i.e.* flooding) needed to act together to restore habitat: "The [FWS] . . . recommended that the Corps operate the dams to create a periodic 'spring rise' that would scour sandbar islands in the River and provide a spawning cue for the pallid sturgeon. And the [FWS] called for 'low summer flows' that would expose more sandbar habitat and increase the amount of shallow water habitat."

409. The Corps acknowledged the findings of the 2000 BiOp, but knew that compliance with it would undermine decades of flood control policies and practices, and force the Corps to flood land it had previously protected and encouraged farmers and others to develop. In a press release accompanying the release of the 2000 BiOp, a Corps official acknowledged that elements of the opinion would "increase the risk of flooding."

410. Perhaps because it knew that the changes called for in the 2000 BiOp would undo decades of flood control and endanger large swaths of productive, private property, the Corps did not take immediate steps to implement the recommended changes.

411. In 2003, the FWS issued an amended Biological Opinion ("2003 Amended BiOp"). The 2003 Amended BiOp called for additional habitat construction for the pallid sturgeon, as well as two annual spring floods (or "bimodal spring pulses") to be caused by releases of large bursts of water from Gavins Point Dam for the benefit of the pallid sturgeon. The 2003 Amended BiOp presented the FWS's opinion that the then-current regulation of the River would jeopardize the continued existence of the endangered pallid sturgeon.

412. Unlike the implementation of the 1999 Mitigation Project, which did not require a revision of the 1979 Master Manual to change the Corps' decades-old flood control policies and procedures, the implementation of the directives of the FWS BiOps would have required the Corps to immediately revise the 1979 Master Manual to change its decades-old River management policies and procedures which gave highest priority to flood control.

#### The Prior Missouri River Litigation

413. Beginning in the early 1990s, various lawsuits were brought against the Corps by interested parties, including Missouri River Basin states and environmental groups, challenging its management of the River. In those lawsuits, the Corps consistently argued that its actions

were not subject to judicial review. However, those issues, for various reasons, were not judicially determined until June of 2003, in *South Dakota, et al. v. Ubbelohde, et al.* In that case, the United States Court of Appeals, Eighth Circuit, rejected those defenses of the Corps.

414. In *Ubbelohde*, although the Court recognized in its holding that the Corps was directed by the FCA to balance the interests of "flood control, navigation, recreation, and other interests [fish and wildlife]," it expressly acknowledged that flood control and navigation were the "dominant functions" under the FCA and the Master Manual over the "other interests and *secondary* uses." In fact, the Corps and DOJ admitted in their brief for transfer of *Ubbelohde* to the U.S. Supreme Court, that under the 1979 Master Manual, the Corps was required to give "flood control the highest priority" over the other FCA purposes, and that fish and wildlife interests were last in the order of priority.

415. In American Rivers, et al. v. United States Army Corps of Engineers, et al., which immediately followed Ubbelohde, the Corps again explained that its Master Manual established flood control as its "first priority" in its River management operations, and that fish and wildlife interests were subrogated to those of flood control. The Corps also recognized in American Rivers that it was required to "operate the Main Stem System according to the priorities set out in the Master Manual."

416. By its own admissions, the Corps, under the 1979 Master Manual, was mandated by its Master Manual to give flood control priority over the other FCA purposes, including the interests of fish and wildlife, in managing the River and to follow the provisions of the 1979 Manual that sought to effectuate that priority. That all changed in 2004 as a result of additional lawsuits being filed against it for its management of the River.

417. In July of 2003, after *Ubbelohde* had been decided, five lawsuits, which had been filed previously in various U.S. District Courts throughout the Basin against the Corps for its management of the River, were consolidated by the federal multi-district litigation panel in the U.S. District Court, D. Minnesota in *In re: Operation of the Missouri River System Litigation* ("MDL case"). In that case, various claims were brought against the Corps, including claims that the Corps, in managing the River, had violated the FCA, ESA and/or NEPA in various respects. The MDL case involved, *inter alia*, the interplay of the Corps' compliance with and obligations under the FCA, specifically as to downstream navigation, while complying with and satisfying its obligations under the ESA and NEPA. The Corps argued that the claims brought against it were moot because it was in the process of issuing a revised Master Manual that would render it that argument until the Corps had actually issued a revised Master Manual and ordered the Corps to issue a revised Master Manual within three weeks.

418. In order to comply with the MDL Court's Order, Brigadier General William T. Grisoli, on behalf of the Corps, in a "Record of Decision" dated March 19, 2004, revised the 1979 Master Manual by adopting the "Missouri River Master Water Control Manual Review and Update Final Environmental Impact Statement" ("FEIS"), which resulted from the Missouri River Master Water Control Manual Review and Update Study ("Master Manual Study"), and incorporating it into Chapter 7 of the 1979 Master Manual. This became the "2004 Master Manual." In a cover letter to stakeholders and concerned citizens regarding the reason for revising the Master Manual by adopting the FEIS, General Grisoli recognized that it provided for an "*alternative* water control plan" for managing the River that was "preferable" to the "*current* water control plan" found in the 1979 Master Manual, which gave flood control the highest

priority, and that change in or revision of the plan was necessary to "compl[y] with environmental laws, including the ESA." In that same vein, the Corps also recognized that the preferred alternative water control plan of the FEIS was part of the proposed Missouri River Recovery Implementation Program (MRRIP), which included a "set of integrated measures directed toward recovery of Missouri River species provided protection under the ESA and the ecosystem on which they depend."

419. The Court held that the new "2004 Master Manual complie[d] with the FCA."

420. The MDL Court also held that in order to comply with and satisfy its obligations under the ESA in managing the River, the Corps was required to consult with the FWS and comply with its BiOps. The Amended 2003 BiOp included a section on "Floodplain Reconnection," aka "lateral connectivity," in which the FWS stated: "The Corps is committed to reconnecting the river to its flood plain wherever possible." In other words, the Corps' compliance with the BiOp to satisfy the Corps' ESA obligations included flooding of Basin land from time to time to reconnect the River to the floodplain.

421. In a June 2004 letter to the Corps' Brigadier General Grisoli, Robyn Thorson, a Regional Director at FWS, noted an agreement between the Corps and FWS that "habitat construction benefits pallid sturgeon when it increases the diversity of main channel aquatic habitat (depths and velocities); improves the connection between river and floodplain; provides off-channel habitats for potential spawning areas; . . . and decreases the amount and impacts of 'hard structures' on the river, promoting a more natural river channel that can be used as a basis for future flow pulses that emulate a natural hydrograph and mimic the cut-and-fill alluviation associated with normal river meandering." The extensive construction efforts – including the creation of "bank notches; dike notches, revetment notches, type b notches; dredging; pilot

channels; chutes; and dike modifications" – were conceived as "restor[ing] missing pieces of the pallid sturgeon's living environment." However, as Thorson stated, the "interventions were designed to function over a range of flows but are most effective at creating and maintaining suitable pallid sturgeon habitat at discharges approximately equal to full service."

422. The Corps changed its River management policies and procedures as directed by the FWS BiOps, to comply with the ESA in 2004.

#### The Corps' Efforts to Comply with the ESA and Court Order

423. In order to comply with the BiOps, per the 2004 revision to the 1979 Master Manual, the Corps initiated the Missouri River Recovery Implementation Program ("MRRIP"), which was to be implemented and coordinated through the Missouri River Recovery Implementation Committee ("MRRIC"). After the 2006 revision to the Master Manual, the Corps also initiated the Missouri River Recovery Program ("MRRP").

424. To ensure compliance with the ESA and the BiOps, the Corps partnered and closely coordinated with the FWS in implementing both the MRRIP and the MRRP. As testified to by Jody Farhat, the Chief of the Missouri River Management Division, Northwestern Division of the Corps: "Well, the Biological Opinion lays out the criteria that we have to meet to comply to avoid jeopardy to the species. On each individual year, we work with the Fish and Wildlife Service and the Basin stakeholders to decide how that money is spent across those different features of the Biological Opinion. So they aren't directing individual projects, but [FWS officials] are directing the overall goal of the program, which is to preclude jeopardy to the pallid sturgeon and the least tern and the piping plover."

425. In order to comply with the ESA and the directives of the FWS BiOps, by restoring the Basin ecosystem back to its more natural state, the Corps changed its flood control

policies and procedures to reverse the adverse effects on fish and wildlife from the construction of the mainstem reservoirs, channelization of the River, stabilization of the River banks, and regulation of the flows of the River by reconnecting the River to its natural floodplain. This required the Corps to re-establish, as much as possible, the pre-development water and sediment supplies to the floodplain by promoting flooding that mimicked the bi-annual flooding that existed prior to the Corps managing the River. This reversal has not only led to atypical flooding in the Basin, but has raised the groundwater tables, resulting in subterranean flooding from seepage and impaired drainage even when there is no standing water, interfering with Plaintiffs' reasonable investment expectations, and the use and enjoyment of the land the other property.

426. The 2004 Master Manual called for bimodal spring pulses releasing water from the Mainstem System to "provide[] for spawning cues and floodplain connectivity in the latest spring and early summer," starting in March of 2006. The government has described these spring pulses as a means "to operate the Missouri River system of dams and reservoirs to intentionally flood," and has acknowledged that "the flooding of the river will obviously have a lot of negative effects."

427. In implementing its new policy, the Corps recognized that its shift in River management priorities was both an attempt to "overcome th[e] limitation" of a nearly 70-year policy of modifying "the lower Missouri River to make it more channelized, safer to navigate and less prone to flood," as well as a result of being "called on . . . to change the structure of the River in the long term. Modest changes to the operations of the dams are not enough – the Corps must get out on the lower River and make physical changes on the ground." The Corps described its new efforts to transform the River as "unprecedented" and "the most extensive construction project on the lower Missouri River since the original bank stabilization and

navigation channel work began in the 1930's." The Corps described these changes as "essential first steps in a long-term plan to provide a more diverse Missouri River that will support the pallid sturgeon," going even above and beyond what the FWS had demanded in its 2003 BiOp.

428. The Corps projected it would generate between 1,420 and 1,810 acres of new shallow-water habitat on the lower River by July 1, 2004, but it conceded that it did not and could not conduct full surveys of each of the over 500 projects that it completed in the six months leading up to that date "because time and logistical constraints would not permit it." However, even as early as November of 2004, the Corps was aware that its physical changes to the River would cause flooding.

429. The Corps continued changes in its operational policy that were reflected in the adoption and issuance of the 2006 Master Manual. Some of these changes had been outlined in the 2004 Master Manual, but were not set to be implemented until the spring of 2006. The 2006 Master Manual and the 2006 Annual Operating Plan, for the first time, included technical specifications for the changes and presented an immediately actionable operational plan to begin drastically altering Corps policy to favor environmental interests over flood control.

430. Pursuant to the Corps' 2006 Master Manual, which remains in force today, the Corps made drastic changes to its policies and procedures for management of the Basin.

431. After the Corps' 2004 and 2006 revisions to the Master Manual, flood control is no longer the express dominant purpose for the Corps' policies and procedures in managing the River. Rather, contrary to the priority of purposes in the 1979 Master Manual, the current Manual does a complete reversal and states: "Congress did not assign a priority to [the recognized project purposes of the System – flood control, navigation, irrigation, hydropower, water supply, water quality, recreation, and fish and wildlife]. Instead, it was contemplated that

the Corps . . . would balance these functions in order to obtain the optimum development and utilization of the water resources of the Basin to best serve the needs of the people."

432. The Corps, in agreement and with the support of the FWS, in departing from its longstanding practices and revising its Master Manual, believed that the past management of the River had severely and permanently altered the pre-FCA hydrograph of the River, including the elimination of the pre-FCA bi-annual flooding. The Corps and the FWS also agreed that, unless the Corps' post-FCA operating criteria and annual operating plans were changed to bring the River closer to its pre-FCA hydrograph, including restoring the bi-annual flooding of the River, the Basin ecosystem could not be recovered as needed to comply with the BiOps.

433. These changes in Corps policies went beyond the Mitigation Project authorized by Congress in 1999 and altered the flooding patterns on the River from the preceding six decades.

## The Corps' Implementation of Significant Changes to the Storage and Release of Water from the Reservoirs

434. Pursuant to the 2006 Master Manual, the Corps implemented intentional spring flooding. It did that by changing its River management policies and procedures under the 1979 Master Manual as to storage and releases of water from the System and by implementing River channel changes that would work to reconnect the River to its pre-development floodplain.

435. The Corps, also in the 2006 Master Manual, altered its policies and formula for holding and releasing water in the System reservoirs, storing more water (and, accordingly, less capacity to accommodate new water supply) in and decreasing releases from the reservoirs in the early months of the year and releasing more water later to mimic the bi-annual flooding that existed pre-development of the Basin.

436. Beginning in 2006, the Master Manual changed such that the Corps' operating criteria for releases from the Mainstem reservoirs no longer *required* that certain releases, including early releases, be made based upon the Corps' forecast of the annual runoff. As a result of that departure from the prior mandatory release criteria, which departure was done to serve the interests of fish and wildlife, flooding has occurred from 2007 to the present that would not have occurred under the prior criteria that prioritized flood control.

437. If flood control had been the chief priority for the Corps in managing the River in 2011, as it was before the changes implemented in 2004 and 2006, the upstream reservoirs would not have held the high water level they did in early 2011, and the release of water from those reservoirs would have started much earlier than it did.

438. Starting in approximately 2008, the monthly average storage levels for reservoirs along the River increased markedly. In 2010, the monthly average storage levels were more than 59% higher than they were in 2004; and in 2011, more than 67% higher. In other words, the Corps was consistently holding more than half again as much water in its reservoirs by 2010 as it did in 2004, per its new policies and practices. This necessarily reduced the amount of capacity in the Corps reservoirs available for flood control by the same amount.

439. The Corps knew that the less the storage capacity in the reservoirs, the higher the risk of flooding.

440. The 1979 Master Manual provided that "the top storage zones [or the water management system] are provided for handling of the largest floods and will be reserved exclusively for this purpose." The 1979 version of the Master Manual similarly allowed the Corps to manage the system to benefit other purposes, such as fish and wildlife preservation, only if such management would not cause "serious interference" with flood control. By de-

prioritizing flood control in the 2004 and 2006 Master Manual revisions, the Corps eliminated its ability to handle weather events such as occurred in 2011. This directly contributed to the severity and duration of the flooding resulting from the implementation of the 2006 changes.

441. The floodwaters in the 2011 flood covered the land for over 100 days, an unprecedented duration. This unprecedented flooding occurred even though it was a dry spring on the lower half of the River.

442. Despite the runoff amounts that had not led to flooding in previous years, severe flooding also occurred in 2010 throughout the lower Basin. Flooding, although not as severe as that in either 2010 or 2011, also occurred in 2007 and 2008, with runoff amounts that should not have led to any flooding. The severity of the flooding increased from one flood to the next.

443. In 2013 and 2014, despite the Basin south of Sioux City continuing to experience drought, localized flooding occurred along the River in Iowa, Nebraska, Missouri and Kansas, including on lands owned by some of the Plaintiffs. As one example, the River adjacent to the farm owned by Plaintiff Ideker Farms, Inc., in Holt County, Missouri, south of the 5-mile-long Deroin Bend Chute (*see* ¶ 455), reached flood stage and flowed out of its banks in 2013 and 2014. For Ideker, the flooding in these years represented the fifth and sixth flood of their land in eight years – only during the severe drought years of 2009 and 2012 was Ideker not flooded.

444. Since the 2011 flood, the Corps has halted the "spring pulses," or the intentional spring flooding of the River.

445. The post-2006 floods, and the increased severity and duration of these floods, were the direct result of the Corps' changes to its longstanding policies and procedures for managing the River. As a key officer of the Corps explained regarding the 2011 floods, the flooding occurred because snow and rain fell on the areas feeding into the upper parts of the

River, resulting in heavy runoff, and due to the policy changes the Corps had "lost the room that [the Corps] had saved in the reservoirs for it."

446. If the Corps had followed its decades-old flood-control policies and practices, instead of the new policies and practices implemented in the 2004 and 2006 revisions to the Master Manual, the post-2006 flooding could have been avoided altogether or, at a minimum, lessened in duration and severity. In any event, Plaintiffs' land and other property would not have been severely invaded and destroyed, as it was as a result of the Corps' changed policies and procedures.

447. Prior to 2006, under the Corps' longstanding flood-control policy, designed to provide maximum flood control, the region experienced similar weather patterns without significant flooding. For example, in 1997, the River was subjected to the highest levels of runoff in its history (until 2011). But, the Corps responded to the high amount of water in System storage and the predicted runoff from snowmelt in the mountains and spring rains by making releases in accord with the 1979 Master Manual – high-volume releases that were consistent with the predicted runoff. The government later admitted that this decision "proved very beneficial as the total runoff for the year was the greatest on record and the highest releases on record were required later in the year to move this record runoff."

448. Most of the locations that were regularly flooded post-2006 had rarely, if ever, experienced any flooding under the Corps' previous decades-old river management policies and procedures. In fact, until the Corps' departure from its longstanding policies and procedures in 2006, the Basin had only experienced localized flooding due to overflows of the River twice, once in 1952 and once in 1993.

449. The post-2006 floods have jeopardized the continuing viability of farms on much of the land along the River.

450. The Corps could have eliminated or reduced the impact of recent floods, including the 2010 and 2011 floods in particular, with more storage capacity and higher releases before the floods, but it decided, as reflected in the 2006 Master Manual, to prioritize its environmental restoration efforts over flood control, in contravention of its longstanding past policies and procedures.

### The Corps' River Channel Structural Changes

451. The Corps understood that its channelization of the River via various flowmanagement projects, including the BSNP, had caused the River to be disconnected from its predevelopment floodplain. Connection of river and floodplain allows the transport of nutrient-rich sediment that has been deemed necessary in order to provide habitat for fish and wildlife and to protect the historical River wetlands. The River channel changes to reconnect the floodplain include, but were not limited to, the re-establishment of chutes; altering its maintenance procedures regarding approximately 7,000 wing dams allowing the River banks to degrade by scouring; and depositing sediment in the River to promote emergent sandbar habitat.

452. The Corps, in changing the channel of the River, also lowered wing dikes and revetments to allow the River to widen. These changes were intended to promote erosion of the high bank of the River resulting in a wider main channel and the deposit of nutrient-rich sediment to the floodplain. This shallow widening of the channel drastically reduced its flood-carrying capacity. The Corps further undertook the notching of dikes along the River. This notching led to erosion caused by the swirling water created by the notch. Although some notching has taken place since 1975 in order to promote the interests of fish and wildlife, in 2004

the Corps created as many notches as it had in prior 17 years combined. The chart below depicts the notches constructed by the Kansas City District of the Corps, by year:

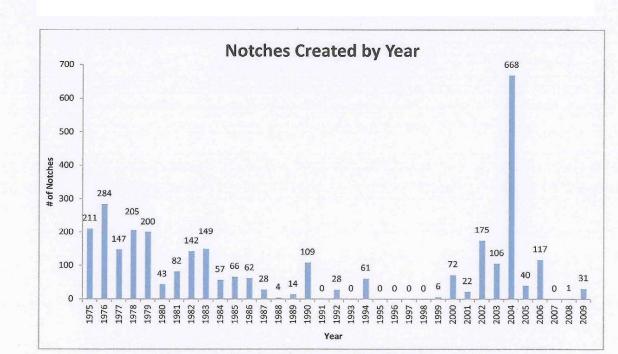


Figure 1-4: Notches Constructed by KCD Since 1975

The number of notches constructed by width of notch and by decade is shown in Figure 1-5 below. The majority of notches are between 41- and 50-feet wide.

453. The Corps created these notches to scour the banks and widen the River with full knowledge that such actions would increase the risk of more frequent and severe flooding of the Basin. Indeed, this was one of the objectives: to produce flooding that would benefit fish and wildlife, despite the known risk to farmland and other agricultural and economic interests in the Basin.

454. The Corps also restored chutes that had existed naturally along the River predevelopment that it had eliminated decades earlier to provide flood control. The chutes restored by the Corps were wide and long parallel channels cut in the river banks, hundreds of feet wide at the mouth and extending for miles parallel to the River. The chutes provided sandbar, island, and shallow water habitat for fish and wildlife, but encouraged the diversion of flow from the main channel, further reducing the flood carrying capacity of the River channel.

455. Below is a photograph of the Deroin Bend Chute located near Indian Cave State Park in Holt County, Missouri. This chute is approximately 5 miles long and it is located just a short distance from a farm owned by Plaintiff Ideker Farms, Inc. (*see* photos in ¶¶ 491 and 497). This chute is similar to other chutes constructed by the Corps to duplicate the natural chutes or secondary channel of the River that existed before the Corps, focusing on flood control as directed by Congress, eliminated them.



456. There are 63 chutes or mitigation sites that have been constructed by the Corps between Sioux City, Iowa, and St. Louis, Missouri, in recent years: 28 in Missouri, 20 in Iowa, 11 in Nebraska, and 4 in Kansas. Holt County, Missouri, which has been hard hit by flooding in multiple years since 2006, has the most chutes of any county – 6. Atchison County, Missouri,

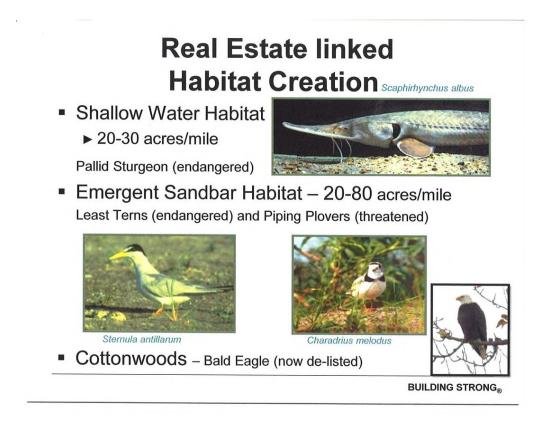
immediately north of Holt County and bordering Iowa and Nebraska, has 3. Of the 63 "chutes," 37 have been constructed where there are bends in the River and another 9 where there was/is an island. This facilitates the objective of "lateral connectivity." The lower Basin states, including Missouri, have sought to stop these reconstruction efforts by the Corps on the basis that they cause flooding. The chart below lists the 63 "chutes" or "mitigation sites":

| Number | Mitigation Site Name      | Managing Agency | Number | Midgation Site Name           | Managing Agency |
|--------|---------------------------|-----------------|--------|-------------------------------|-----------------|
| 1      | Confloence Point          | MONR            | 33     | Browrylle Bend                | NGPC            |
| 2      | Columbia Bottoms          | MDC             | 34     | Mishnahotha River Mouth       | MDC             |
| 3      | Cora Is and               | USEWS           | 35     | Kansas Bend                   | NGPC            |
| 4      | Berger Benø               | USACE           | 36     | Lower Famburg Bend            | MDC             |
| 5      | Heckman Island            | USACE           | 37     | Hamburg Bend, Jowa            | IONA            |
| ŝ      | Tate Island               | MDC             | 36     | Upper I am burg Bend          | NGPC            |
| 7      | Providence Bend           | USACE           | 39     | Copeland Bend                 | IDNR            |
| 8.     | Eagle Bluffs              | MDC             | 40     | Auklon Bar                    | IDNR            |
| 9      | Overtan Bottorps          | USEWS           | 41     | Van Korn Bend                 | USACE           |
| ШŮ     | Cambridge Bend            | JSACE           | 42     | Nott eman island              | IONR            |
| 11     | Grans River Bend          | USACE           | 43     | Tobaccc Island                | NEPC            |
| 12     | Grapd Pass                | MDC             | 44     | Plattsmouth Chute             | NGPC            |
| 13     | Tameriane Bend            | USACE           | 45     | St. Mary's Island             | IDNR            |
| 14     | Bakers Bend               | USACE           | 46     | Courc   Bend                  | IDNR            |
| 15     | Baltimore Bend            | USEWS           | 47     | Boyer Beng/Lower Calhaun      | USEWS           |
| 15     | Gootlegger Bend           | USACE           | 43     | California Bend               | IDNR            |
| 17     | Weston Bend               | MDNR            | 49     | Tyson Bello                   | IDANA           |
| 18     | Kickapoo sland            | USACE           | 50     | Sandy Foint Bend              | IDNR            |
| 19     | Dulbey Bottoms            | KOWPT           | 51     | Soldier Kend                  | IDINR.          |
| 23     | Benedictine Bolloms       | KOWPT           | 52     | 3u lard Bend                  | IDNR.           |
| 21     | Slwood Bottoms            | KOWPT           | 53     | Jttle Sloux Bend              | IDNR            |
| 22     | Worthwine 's'and          | NCC             | 54     | Three Wers                    | IDNR            |
| 23     | Jim and Olivia Pare       | MUC             | 55     | Mid Little Sinus/ Fawn Island | IONR            |
| 24     | Bur Óak                   | COWPT           | 56     | Louisville Bend               | IDNR            |
| 25     | Wolf Creek Bend           | MDC             | 57     | Upper Decatur                 | IDNR            |
| 26     | Rush Bottorius Bend       | NOC             | 5B     | Middle Decatur Benc           | IDNR            |
| 27     | Thurnau Addition          | MOC             | 59     | Blackblid/Tleville Bend       | IDNR            |
| 28     | Femmizs Bend/Corning Site | MDC             | 60     | Hole in the Rock              | Otnaha          |
| 29     | Deroin Bend               | MDC             | 61     | Winnetago Bend                | IDNR            |
| 30     | Aspinwali Bend            | MDC             | -62    | Glovers naint Bond            | Winnebago       |
| 31     | Lincoln Bend              | NGPC            | 63     | Upper Dakota Bend             | IDNR            |
| 32     | Langdon Bend              | NGPC            |        |                               |                 |
| lowa k |                           | Kansas          | IV     | issouri N                     | ebraska         |

457. Significantly, the dredging and the construction of the chutes leads to the depositing of soil and sediment removed in the River which, along with other sand and sedimentation, impacts the depth and flow of the River.

458. The FWS BiOp directed that the Corps provide 30 acres per River mile from Sioux City, Iowa, to St. Louis, Missouri, to provide shallow-water habitat for fish and wildlife. In effect, the creation of that habitat would result in the River corridor being expanded by 250 feet. In addition to that acreage, the FWS BiOp also directed that the Corps provide 80 acres per River mile from Gavins Point to Ponca State Park to provide emergent sandbar habitat for fish and wildlife. To comply with these directives, the Corps would be required to either acquire ownership of or flowage easements over a vast number of privately-owned acres in the Basin being used for private purposes in keeping with the decades-old flood policies and procedures of the Corps.

459. Below is a true and accurate copy of a Corps chart ("Real Estate Linked Habitat Creation"), depicting the *new* objectives for the creation of shallow-water and emergent sandbar habitat. The "endangered" or "threatened" species are shown as well.



460. In its efforts to restore emergent sand bar habitat, the Corps has dumped millions of tons of sand into the River (*e.g.*, at Deer Island near Little Sioux, Iowa, and at Decatur Bend located about 60 miles north of Omaha), and has built dikes or rock revetments in the center of the River.

461. Below is a true and accurate photograph of the Corps' 2.5-mile Deer Island project in Harrison County, Iowa, showing the dikes or rock revetments in the middle of the River for the purpose of creating emergent sandbar habitat:



The River at the above location has approximately doubled in width since 2012. The parcel of land to the lower left in the photograph is owned by Plaintiff Brad Pettit and has been subjected to recurrent flooding.

462. Below is a true and accurate photograph showing the emergence of sandbar habitat along the River in North Dakota:



# **Emergent Sandbar Habitat**

464. Accordingly, the Corps changed its policies and procedures as to flow management structures designed to channelize the River to reverse the channelization of the River that had disconnected the River from its natural floodplain by, *inter alia*, re-establishing chutes, constructing rock revetments or dikes in the middle of the River, notching and allowing previously constructed wing dams and dikes to degrade, and dumping sand and sediment into the River channel to create emergent sandbar and shallow-water habitat. These River channel changes allowed scouring and destabilization of the banks and re-established the pre-FCA and BSNP transport of nutrient-rich sediment that was necessary to take back fish and wildlife habitat that had been lost to flood control, widening and making the River more shallow and dramatically reducing the flood-carrying capacity of the River.

#### The Corps' New Adaptive Management Approach

465. Finally, and perhaps most importantly, the Corps' 2004 and 2006 Master Manual revisions departed starkly from the approach in prior Master Manuals of setting forth specific management procedures designed to prioritize and optimize flood control. Instead, the 2004 and 2006 Master Manuals afforded the Corps almost unlimited discretion in managing the River, under an approach referred to as "adaptive management." This was obviously deemed important, if not essential, by the Corps' in light of the ruling by the Eighth Circuit in *Ubberlohde* that the Corps is bound by the provisions in their Master Manual and is subject to judicial review (*see* ¶ 413, *supra*). The adaptive management approach allowed the Corps to take unprecedented risks with flood control in its management of the River. Significantly, the 2006 Master Manual no longer refers to "flood control" to describe the Corps' approach to managing the River, instead referring to "flood risk reduction."

466. The adaptive management approach drew strong criticism when it was adopted in 2004 over concerns about the drastic deviation and reduction it represented in flood protection for the Basin. U.S. Senator Kit Bond of Missouri stated: "With adaptive management there is no reliability on which people can count, and the master manual is an empty document which effectively turns ultimate management authority over to the Fish and Wildlife Service."

467. The results of the Corps' implementation of its new River management policies and procedures beginning in 2004, including the adaptive management approach, are illustrated by the following chart depicting the "many sites acquired" being "inundated" by flood waters:



Of course, one problem with the Corps' approach is that flood waters don't stop at the fence post of private property, to-wit: the Plaintiffs' lands. The deliberate new policy initiatives to reconnect the River with the floodplain ("lateral reconnectivity") and create shallow-water habitat and emergent sandbar habitat have led directly to the recurring flooding of Plaintiffs' lands.

## Flooding of Plaintiffs' Land and Property Was the Direct, Natural and Probable Result of the Corps' Change in Policy

468. The Corps departed from its longstanding policies and procedures for managing the River knowing full-well that they would increase the frequency and severity of floods in the

Basin. The flooding which ensued was foreseeable. Essentially, the federal government changed its policies and procedures to choose environmental interests over flood control, and to sacrifice Plaintiffs' land and other property in the process.

469. The Corps knew that, in order for its management actions to effectively restore the lost wetlands and wildlife habitat, it would have to somewhat restore the River's natural hydrograph and reintroduce regular bi-annual flooding. It further knew that this would require a significantly wider public corridor in some portions of the channel than existed in 2002, and that this would impact those who live and work along the River, in some cases requiring relocation.

470. The Corps also knew that the new management plan for the River would inflict losses on agriculture in the Basin and that some higher flows at certain times could increase those losses. A study commissioned by the Corps noted: "efforts to restore natural physical processes and ecosystems may require occasional high flows from mainstem reservoirs that increase flooding and interfere with agricultural drainage." That same study found: "[T]here may be winners and losers in a new operations scheme who will need to be carefully considered and perhaps compensated." In fact, the express purpose of many of the policy and procedural changes was to impact the land in the Basin to recover that agricultural land for wetlands and wildlife habitat.

471. The Corps has described these spring pulses as "intentional floods" and has acknowledged that they will "obviously have a lot of negative effects." On April 11, 2005, in response to a question from the Honorable C. Arlen Beam in a case related to the Corps' management of the River, as to whether under the 2006 Master Manual the Corps would be engaging in intentional flooding of property adjacent to the River, Corps' counsel (James A. Maysonett) stated: "Yes, that's correct. That's – that's part of the concept of the spring rise is

that historically the flooding of the river will obviously have a lot of negative effects. It will also have positive effects for these species."

472. Mr. Maysonett went on to state: "[H]ow can we do this without, as you noted, you know, potentially washing away Omaha? That's obviously one of the crucial issues in defining the terms of the spring rise are how can we do this while protecting private properties. So, as I understand it, yes. The Corps is acquiring easements to – so that this flooding will occur not on private property – not in Omaha, but – but at parts of the river where it's appropriate." Although the Corps carried through on its promise to implement regular flooding, that flooding was not limited to public properties.

473. There were few, if any, flowage easements acquired by the Corps (and none in Northwest Missouri) between the Gavins Point Dam and St. Louis prior to the 2011 flood.

474. At that same hearing, counsel for the Corps acknowledged the notion of intentionally flooding the Basin as a departure from the status quo and as part of a new policy and procedure for the Corps: "The idea that you would, for example, operate the Missouri River system of dams and reservoirs to intentionally flood – that is to create a spring rise. It – it's only in the last few decades that scientists have come to the conclusion that these changes in the hydrograph are important to the ecological processes of the river and to these species."

475. The natural physical state of the River, before the federal government undertook flood control, was a "braided channel," consisting of a main channel, a secondary channel, and an island channel complex, which was very shallow and essentially guaranteed frequent flooding in the Basin. The "braided channel" is illustrated in ¶ 374 above in the photo/chart depicting the "Cross-Section" of the Missouri River in September 1934. This "braided channel" stands in

stark contrast to the self-scouring channel the Corps created over decades in order to promote flood control.

476. The Corps' plan to return the River to a more natural state encompassed an intent and knowledge that this would encompass regular flooding of the Basin. Specifically, the Corps knew that, as a result of its changed policies and procedures, there would be additional loss and destruction to flooded properties in the Basin and that there would likely be seepage and drainage problems in the floodplains that had been eliminated as a result of the Corps' prior policies and procedures.

477. During meetings between the Corps and River stakeholders following the 2011 flood to address the Corps' 2011-12 Annual Operating Plan and to address River stakeholders' concerns about the Corps' management of the River, attendees were told by General McMahon of the Corps that they would have to "do their part." At the meeting hosted by the Corps on October 25, 2011, at the Holiday Inn Riverfront in St. Joseph, Missouri, when pressed about what that meant, General McMahon responded to a group of farmers: "Your part is to move out of the floodplain and don't live there."

### THE ENSUING FLOODS

### As Foreseen, the Corps' Changes to Its Practices and Policies Led to Repeated and Atypical Flooding Causing Severe and Unprecedented Losses

478. The flooding caused by the Corps' policy and procedural changes has led to devastating destruction to Plaintiffs' land and other property.

479. Since the Corps implemented these policy and procedural changes to reconnect the floodplain with the River, as provided by the 2004 and 2006 revisions to the 1979 Master Manual, the River has significantly flooded in the Basin every year, except 2009 and 2012 when

there were severe droughts throughout the region. Even in 2009 and 2012, when the River ran high, some flooding ensued.

480. The years of 2006, 2007 and 2008 saw localized flooding in the Basin. The flooding increased in severity in 2010 with widespread severe flooding and culminated in 2011 with one of the worst, if not the worst, flood in the history of the Basin. The 2010 and 2011 floods constituted "500-year floods" back-to-back.

481. The Corps' changes have caused higher River levels raising the groundwater table and causing "seepage" or subterranean flooding and impaired drainage even in drought years within the Basin.

482. Entire communities have flooded. The town of Big Lake – in Northwest Missouri – was inundated with flood waters in 2007, 2010 and 2011 when the River breached the Union Township Levee. The recurring severe flooding was unprecedented. Below is a true and accurate photograph showing the flooding in Big Lake in 2007:



# 2007 Flooding

483. Below is a true and accurate Associated Press photograph of flooding along the Missouri River near St. Joseph, Missouri, taken on May 8, 2007:



484. Below is a true and accurate photograph of the 2007 flood waters in Holt County, Missouri, following the breach of the Union Township Levee:



485. Below is a true and accurate photograph taken by the St. Joseph News-Press showing flooding in Northwest Missouri along the Missouri River in 2007:



## 2008 Flooding

486. Below is a true and accurate photograph taken June 1, 2008, of flood waters on farmland in Holt County, Missouri:



# 2010 Flooding

487. The releases from the reservoirs which would have been mandated by the 1979 Master Manual were not followed or adhered to in 2010.

488. Below is a true and accurate photograph taken of the flooding in 2010 in Holt County, Missouri:



489. Below is a true and accurate photograph taken in 2010 depicting the breach of the levee near Rulo, Nebraska, flooding land farmed by Plaintiff Jonathan Russell:



490. Below is a true and accurate photograph showing the breach in Union Township Levee that flooded the community of Big Lake in 2010:



491. Below is a true and accurate photograph showing the land owned by Plaintiff Ideker Farms, Inc. engulfed with flood waters in 2010:



492. Below is a true and accurate photograph taken near Plattsmouth, Nebraska, during the flooding in 2010:



#### **2011 Flooding**

493. The releases from the reservoirs which would have been mandated by the 1979 Master Manual were not followed or adhered to in 2011.

494. In 2011, overwhelming and unprecedented flooding caused extensive losses throughout the Basin. Flooding occurred on a scale never before seen. In that year, the Corps kept additional water in, and released water more slowly from, its upstream reservoirs to benefit environmental and recreational purposes, knowing that it would detract from flood control. Flood control requires leaving reservoirs as empty as possible.

495. The flood of 2011 was of unprecedented duration and severity causing extensive flooding in the upper Basin states of North Dakota and South Dakota, as well as all of the lower Basin states. Water releases from the Gavins Point Dam were of unprecedented levels. Water was released from the lower flood gates (as opposed to the "spillway") of Garrison Dam, located just north of Bismarck, for the first time. Interstate 29 north of Rock Port, Missouri, and north of Omaha near Missouri Valley, Iowa, was closed creating havoc for transportation. Roads, rail beds and homes were destroyed. Businesses closed. The flood lasted over 100 days. By comparison, the 1993 flood – at that time the worst since the early '50s – lasted less than 30 days.

496. The results of the 2011 flooding were devastating to property owners in the Basin.

497. Below is a true and accurate photograph taken of the farm owned by Plaintiff Ideker Farms, Inc. (shown in  $\P$  491 above), during the 2011 flood, once again inundated with flood waters. The farm photographed is located in Holt County, Missouri, south of the small town of Corning, which was entirely flooded during the 2011 flood.



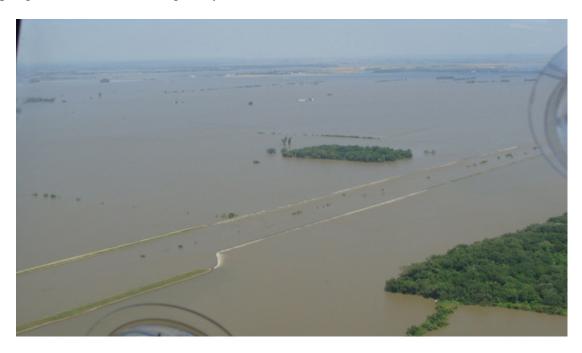
498. Below is a true and accurate photograph of Plaintiff Lyle Hodde's home and farm west of Hamburg, Iowa, taken after the 2011 flood left several feet of sand deposited throughout 600 acres of his prime farmland:



The Hodde farm was located adjacent to the Hamburg Bend chute or mitigation site constructed by the Corps. When that chute was being proposed, Lyle Hodde warned the Corps that the construction of the chute in that location, upon high water, would lead to flooding of his farm on the other side of the Hamburg levee. His concern was proven warranted when his farm was devastated by flooding in 2011. The Hodde farm is now controlled by the Corps as a wildlife area since the land, once used for productive farming, was destroyed for that use. 499. Below is a true and accurate photograph of the Basin in Northwest Missouri during the 2011 flood:



500. Below is a true and accurate photograph of Interstate 29 north of Rock Port, Missouri, during the 2011 flood. The interstate was closed for an extended period of time disrupting commerce and closing many small businesses. Some businesses never recovered.



501. Below is a true and accurate photograph taken on June 15, 2011, of a farm located near Blair, Nebraska:



502. Below is a true and accurate photograph taken on July 20, 2012, near Nebraska City, Nebraska, a year after the 2011 flood, showing the sand deposited over many acres of what at one time was fertile farm ground:



503. Below is a true and accurate photograph taken in the aftermath of the 2011 Missouri River flooding on land owned by Plaintiffs Paul Saathoff and Sidebottom Farms, Inc. in Washington County, Nebraska, showing the lake the River created during the flooding in the middle of what was previously a producing farm field:



504. Below is a true and accurate photograph of land in Washington County, Nebraska, west of the Boyer Chute, owned by Plaintiff the Nebraska Board of Educational Lands & Funds, showing the extensive sand deposits left on what used to be productive farmland after the 2011 flood:



505. Below is a true and accurate photograph taken on June 24, 2011, at or near the Missouri Valley exit off of Interstate 29, north of Omaha, Nebraska. As shown, this photograph depicts a critical interstate roadway leading nowhere.



506. Below is a true and accurate photograph taken in 2011 at the intersection of Highway 2 and Interstate 29 in Fremont County, Iowa, showing the flood waters which inundated the Finders Keepers antique mall owned by Plaintiffs James and Alicia Chrastil:



507. In 2011, flood waters also engulfed homes located in Dakota Dunes, South Dakota, causing great loss and destruction. Dakota Dunes is located north and west of Sioux City, Iowa, just north of the Nebraska and Iowa borders. Below is a true and accurate photograph of a portion of that area taken during the 2011 flood:



508. Below is a true and accurate photograph of 2011 flooding of a home owned by Plaintiffs Jim and Sharon Forney in Stanley County, South Dakota:



509. Below is a true and accurate photograph taken June 24, 2011, of flooding near Bismarck, North Dakota:



510. Below is a true and accurate photograph of sand deposits left when the Missouri River receded after flooding in 2011 on and/or near property owned by Plaintiffs Pete and Judy Masset in Burleigh County, North Dakota:



511. Below is a true and accurate photograph showing flood waters engulfing homes in 2011 along the Missouri River near Bismarck, North Dakota:



512. Below is a true and accurate photograph taken during the 2011 flood near Bismarck, North Dakota on land owned by Plaintiff David Hogue:



513. Below is a true and accurate photograph showing the 2011 Missouri River flood waters surrounding the casino near Onawa, Iowa owned by Plaintiff Omaha Tribe of Nebraska:



# 2013 Flooding

514. Below is a true and accurate photo in 2013 taken from the Missouri River Bridge at Nebraska City showing river floodwaters backing up through the Mule Stough Drainage District:



2014 Flooding

515. Below is a true and accurate photograph taken June 20, 2014, of flooding along the

River on land owned by Plaintiffs Larry and Donette Jackson in Burt County, Nebraska:



516. Below is a true and accurate photograph showing the sand deposits left in the aftermath of 2014 flooding on land owned by Plaintiffs Scott and Susan Olson in Burt County, Nebraska:



### THE CORPS' POLICY CHANGES HAVE INTERFERED WITH PLAINTIFFS' REASONABLE INVESTMENT-BACKED EXPECTATIONS

517. The flooding caused by the Corps' changed River management policies and practices has imposed a severe burden on Plaintiffs' land and other property, profoundly disrupting and interfering with Plaintiffs' reasonable expectations of the intended and customary use of that property.

518. By the government's design and at its urging, the Plaintiffs have made significant investment of time and resources in the land and other property now devastated by the Corps' actions. These investments were made based on the expectation that the Corps would continue to manage the River as it had for 60 years, prioritizing flood control.

519. After 60 years, however, the Corps changed its River management policies and procedures and, in doing so, it upset the Plaintiffs' reasonable, investment-backed expectations that flood control would continue to be the Corps' first priority (as per the 1979 Master Manual) in managing the River.

520. Before its departure from its longstanding policies and procedures, the Corps knew that landowners in the Basin had reasonable expectations, based on 60 years of past policies and procedures intentionally cultivated by the government, that the federal government would continue to provide and prioritize flood control in the Basin.

521. For these reasons, a study commissioned by the Corps recommended: "Future restoration efforts must recognize the necessity to work closely with floodplain residents to both minimize their vulnerability to floods and to ensure appropriate compensation for damages they might sustain or for property used in restoration efforts . . . as [the restoration efforts] may entail significant monetary and psychological costs." Despite this recognition, the Corps was inconsistent in communications about compensation. When communicating one-on-one with certain landowners in affected areas, the Corps would notify them by letter that it was pursuing land and easement purchases along the River to complete its authorized projects to comply with the BiOp. However, in public settings, the Corps would notify landowners that they would not be entitled to compensation as a result of flooding.

522. For example, in a public meeting on November 14, 2005, in Nebraska City, Nebraska, Larry Cieslik, the Chief of the Basin, Water Management Division of the Army Corps of Engineers responsible for drafting the AOP for 2005-2006, was asked by a farmer, Dave Mincer of Mincer Farms, whether there would be compensation to farmers for their losses if the Corps' experiment "gets out of control." Mincer stated that he would feel more comfortable if

there was a process for compensation in place. Cieslik responded, "There is no mechanism in place for compensation, just like there is no mechanism for compensation if damages occur now. Congress would have to provide authority and funding."

523. Despite such statements, the Corps was haphazardly attempting to acquire flowage easements over private landowners' affected land, knowing full-well that its change in River management policies and procedures would result in unprecedented flooding to Plaintiffs' land in the Basin.

524. In 2013, the Corps was still sending letters to landowners in the affected areas "seeking willing sellers of land along the river to complete this authorized project." Ironically, however, now that the Corps' policy changes have had devastating impact on these unacquired parcels, the Corps has renewed its efforts to buy parcels at a greatly reduced value due to the loss and destruction the Corps' own policies have inflicted.

#### **CAUSE OF ACTION**

### Cause 1: The Corps Took Plaintiffs' Land and Property without Just Compensation in Violation of the Fifth Amendment of the United States Constitution

525. Plaintiffs incorporate by reference and reallege as though fully set forth herein, each and every allegation as set forth in the preceding paragraphs of this Complaint.

526. Plaintiffs have a legally-recognized property interest in their land and other property, and the economic benefits associated with that property, located in the Basin.

527. Plaintiffs had distinct, reasonable, investment-backed expectations that their property would only be subject to flooding in line with historical flooding patterns established over the past six decades of the Corps' policies and procedures for management of the River.

528. Since 2006, atypical flooding and an increased risk of flooding have significantly interfered with that property interest and upset Plaintiffs' reasonable, investment-backed expectations on a temporary and permanent basis.

529. That flooding and increased risk of flooding is and has been a direct and foreseeable result of policy and procedural changes implemented by the Corps beginning in 2004.

530. The Corps implemented these policy and procedural changes for the purpose of achieving a public good; namely, restoring the River ecosystem to protect identified endangered fish and wildlife species, to restore lost fish and wildlife habitat, and to protect wetlands.

531. Since 2006, Plaintiffs' property has been subjected to atypical and recurring flooding that would not otherwise have occurred and flooding of substantially greater severity and duration than flooding that would have otherwise occurred.

532. By fundamentally changing its River management policies in 2006, the Corps caused increased flooding, increased risk of flooding, and increased severity and duration of flooding of Plaintiffs' land and property, interfering with Plaintiffs' reasonable, investment-backed expectations.

533. The Corps knew or should have known that its change in River Management policies would result in increased flooding, increased risk of flooding, and increased severity and duration of flooding of Plaintiffs' land and property.

534. Such increased flooding, increased risk of flooding, and increased severity and duration of flooding of Plaintiffs' land and property was the direct, natural, probable, and foreseeable result of the Corps' actions.

535. The increased flooding, increased risk of flooding, and increased severity and duration of flooding of Plaintiffs' land and property has interfered with Plaintiffs' property

interests for a substantial period of time and, in some instances, permanently destroyed Plaintiffs' property or permanently deprived Plaintiffs of the use and enjoyment of their property.

536. The Corps took flowage easements over Plaintiffs' land without just compensation.

537. The Corps took Plaintiffs' property for a public purpose.

538. The Corps' actions are attributable to the United States.

539. The United States government has not provided Plaintiffs with just compensation for its taking of Plaintiffs' property.

### **PRAYER FOR RELIEF**

WHEREFORE, Plaintiffs pray that this Court enter judgment on their behalf, against the Defendant, adjudging and decreeing that:

- A. Defendant took Plaintiffs' property without just compensation in violation of the Fifth Amendment of the United States Constitution;
- B. Judgment be entered against the Defendants and in favor of Plaintiffs for compensation for the property right taken from them, together with the costs of suit, including reasonable attorneys' fees;
- C. Plaintiffs be awarded just compensation for their deprivation and losses;
- D. Plaintiffs have such other, further, and different relief as the case may require and the Court may deem just and proper under the circumstances.

Dated: October 15, 2014

Respectfully submitted,

2 2 1

R. Dan Boulware Attorney of Record Edwin H. Smith Of Counsel Seth C. Wright Of Counsel Polsinelli PC 3101 Frederick Avenue St. Joseph, MO 64506 Telephone: (816) 364-2117 Fax: (816) 279-3977 E-mail: dboulware@polsinelli.com scwright@polsinelli.com

Benjamin D. Brown, DC 495836 *Of Counsel* Laura Alexander, DC *Of Counsel* Cohen Milstein Sellers & Toll PLLC 1100 New York Avenue, NW Suite 500 W Washington, D.C. 20005 Telephone: 202-408-4600 Fax: 202-408-4699 E-mail: <u>bbrown@cohenmilstein.com</u> <u>lalexander@cohenmilstein.com</u>